

**SUMMER VILLAGE OF ISLAND LAKE
AGENDA**

**Tuesday, March 17th, 2020 at 4:30 p.m.
Four Points By Sheraton Edmonton Gateway
10010 - 12th Avenue SW Edmonton, AB**

1. Call to order
2. Agenda a) Tuesday, March 17th, 2020 Regular Council Meeting
3. Minutes: *p 1-4* a) Wednesday, February 19th, 2020 Regular Council Meeting Minutes
4. Appointments: n/a
5. Bylaws: n/a
6. Business: a) Incorporation of Municipal Development Plan into Land Use Bylaw review – subsequent to our last Council meeting, administration has negotiated the termination of the existing Municipal Development Plan to be completed by Tony Sonnleitner and negotiated this work into the Land Use Bylaw plan review. *(ratify the actions of Administration with respect to the termination of the Municipal Development Plan project with Tony Sonnleitner, and incorporation of the Municipal Development Plan into the Land Use Bylaw review being completed by Municipal Planning Services)*

Further to the last meeting and this inclusion of the MDP into the LUB review, attached are the following related documents:
 - Terms of Reference
 - How Would You Like You to Join
 - Project Deliverables and Schedule
 - Newsletter #1

*p 5-11
p 12
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p 16*

(accept documents for information as presented)

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- b) Intermunicipal Collaboration Framework – the noted document between Athabasca County and the Summer Village of Island Lake is attached for Council consideration. This document must be approved prior to March 31st, 2020. *(approve document as presented or with amendments)*

- c) Athabasca Recreation Centre Gift Certificates – further to previous discussion we will draw names for the lucky recipients of this at meeting time *(acknowledge 2020 recipients)*

- d) Intermunicipal Development Plan (IDP) – Council motion at your December 17th, 2019 meeting was “that notification be sent to Athabasca County and the Summer Village of Island Lake South of the intent of the Summer Village of Island Lake to proceed with an Intermunicipal Development Plan”. This IPD was to be in place by March 31st, 2020, so we will need to request an extension and are proposing the following motion *(that the Council of the Summer Village of Island Lake, having worked successfully towards greater intermunicipal collaboration and having made progress on the preparation of an Intermunicipal Development Plan, direct Administration to request an extension be granted by the Minister of Municipal Affairs, to September 30th, 2020, for the completion of an Intermunicipal Development Plan with the Summer Village of Island Lake South and Athabasca County. The extension is being requested to enable the participating municipalities to complete the public engagement component of the project over the summer months when Summer Village and seasonal County residents are in the community to ensure transparency and fairness in the engagement process. Further that Council direct Administration to send notice to the Summer Village of Island Lake South and Athabasca County informing them of the Summer Village of Island Lake’s motion, and requesting that they pass a motion to the same effect, and send notice of said motion to the Minister of Municipal Affairs)*

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e) 3 Year Operating and 5 Year Capital Budgets – this is another new legislative requirement to have these documents in place. These budgets will be presented and reviewed at meeting time *(approve 3 year operating and 5 year capital budgets as presented or amended at meeting time)*

f) 2020 Draft Operating and Capital Budget review – further to discussion and direction at the last Council meeting, we will further review the draft budget at meeting time. While we have the School requisition numbers, we are still waiting on Senior Foundation requisition numbers. *(accept draft budget discussion for information, with revised draft budget being presented at the next Council meeting along with tax rate bylaw(s))*

g)

h)

i)

7. Financial a) Income & Expense Statement - n/a

8. Councillors' Reports

- a) Mayor Newton
- b) Deputy Mayor Binder
- c) Councillor Montague

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9. Administration Reports

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- a) 2020 Grant Allocation report
- b) Canadian Heritage - \$650.00 for Canada Day
- c) Alberta Municipal Affairs – undated letter on IFC notifications
- d)

10. Information and Correspondence

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- a) Greater North Foundation – January 31st, 2020 letter acknowledging they will not implement a capital reserve development
- b) Summer Village of White Sands – undated letter to Minister Horner with respect to the Provincial Police Funding implementation
- c) AUMA February 28th, 2020 email and attached initial assessment of Budget 2020-2021
- d) Association of Summer Villages of Alberta – 2020 Winter Newsletter
- e) Alberta Municipal Affairs – February 27th, 2020 letter on Budget 2020
- f)

11. Closed Meeting (if required) n/a

12. Adjournment

Next Meetings:

Tuesday, April 21st, 2020 @ 4:30 p.m. – Four Points by Sheraton
Tuesday, May 19th, 2020 @ 4:30 p.m. – Four Points by Sheraton
Saturday, May 30th, 2020 @ 10:00 a.m. – AIM at Grosmont Hall
Tuesday, June 16th, 2020 @ 4:30 p.m. – Four Points by Sheraton
Tuesday, July 14th, 2020 @ 4:30 p.m. – Four Points by Sheraton

SUMMER VILLAGE OF ISLAND LAKE
REGULAR COUNCIL MEETING MINUTES
WEDNESDAY, FEBRUARY 19, 2020

10010-12 AVENUE EDMONTON, AB – FOUR POINTS BY SHERATON AT 4:30 P.M.

Council: Mayor Chad Newton
Deputy Mayor Duncan Binder
Councillor Jim Montague.....Via Teleconference

Administration: Chief Administrative Officer Wendy Wildman
Administrative Assistant Heather Luhtala

Appointments: a) 4:35 p.m.: Herman with Athabasca County:
Wildland Risk Assessment Presentation

b) 4:50 p.m.: Jane Dauphinee, Municipal Planning Services:
To discuss Land Use Bylaw revision proposal and
processes

c) 5:05 p.m.: John Wasmuth and Robyn Brown:
SVIL Action Group

Public at Large: 15

| | | |
|----|-------------------------|--|
| 1. | CALL TO ORDER | Mayor Newton called the meeting to order at 4:31 p.m. |
| 2. | AGENDA 20-9 | MOVED by Mayor Newton that the February 19, 2020 agenda be approved as presented. CARRIED |
| 3. | MINUTES 20-10 | MOVED by Deputy Mayor Binder that the minutes of the regular Council meeting held on January 21, 2020 be approved with the following amendment: Motion 20-7 #8. Council Reports MOVED by Councillor Montague that the verbal and written reports from Council and Administration be accepted for information; be amended to read: #8. & #9. Council and Administration Reports MOVED by Councillor Montague that the verbal Council and Administration reports be accepted for information. CARRIED |

**SUMMER VILLAGE OF ISLAND LAKE
REGULAR COUNCIL MEETING MINUTES
WEDNESDAY, FEBRUARY 19, 2020**

10010-12 AVENUE EDMONTON, AB – FOUR POINTS BY SHERATON AT 4:30 P.M.

| | | |
|----|--|---|
| 4. | APPOINTMENTS 20-11 20-12 20-13 | <u>Herman with Athabasca County: Wildland Risk Assessment Presentation</u> MOVED by Mayor Newton that Council accept for information the presentation from Athabasca County with respect to Wildland Risk Assessment and the Athabasca County Wildfire Mitigation Strategy. <p style="text-align: right;">CARRIED</p> <u>Jane Dauphinee, Municipal Planning Services to discuss Land Use Bylaw revision proposal and processes</u> MOVED by Mayor Newton that Council accept for information the following documents as delivered by Jane Dauphinee of Municipal Planning Services: -Draft Terms of Reference for the Summer Village of Island Lake Land Use Bylaw Steering Committee, -Draft Project and Deliverables Schedule, -Draft Invitation Document to join the Summer Village of Island Lake Land Use Bylaw Steering Committee; AND THAT the project proceed as discussed at meeting time. <p style="text-align: right;">CARRIED</p> <u>John Wasmuth and Robyn Brown: SVIL Action Group</u> MOVED by Mayor Newton that Council accept for information the presentation by John Wasmuth and Robyn Brown of the SVIL Action Group. <p style="text-align: right;">CARRIED</p> The meeting recessed at 6:14 p.m. The meeting reconvened at 6:23 p.m. |
| 5. | BYLAWS | n/a |
| 6. | BUSINESS 20-14 | MOVED by Mayor Newton that Deputy Mayor Binder be authorized to attend the Alberta Urban Municipalities Association Spring Municipal Leaders Caucus scheduled for March 25 and 26 at the Westin Hotel in Edmonton. <p style="text-align: right;">CARRIED</p> |

(2)

SUMMER VILLAGE OF ISLAND LAKE
REGULAR COUNCIL MEETING MINUTES
WEDNESDAY, FEBRUARY 19, 2020

10010-12 AVENUE EDMONTON, AB – FOUR POINTS BY SHERATON AT 4:30 P.M.

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| | 20-15 | MOVED by Mayor Newton that the Annual Information Meeting be scheduled for Saturday, June 20, 2020 at 10:00 a.m. (location preferences: 1- Grosmont Hall, 2- Athabasca Multiplex, 3- Athabasca Senior Centre). CARRIED |
| | 20-16 | MOVED by Mayor Newton that Administration seek proposals from Land Services Agents with respect to correcting the Lakeshore Drive Alley legacy issues respecting boundary locations. CARRIED |
| | 20-17 | MOVED by Mayor Newton that Council accept for information the discussion with respect to the Draft 2020 Budget with a revised draft budget being presented at the next Council meeting. CARRIED |
| 7. | FINANCIAL REPORT 20-18 | MOVED by Mayor Newton that the Income and Expense statement as of January 31, 2020 be accepted for information as presented. CARRIED |
| 8. | COUNCIL REPORTS 20-19 | MOVED by Mayor Newton that the verbal Council reports be accepted for information. CARRIED |
| 9. | ADMINISTRATION REPORT 20-20 | MOVED by Mayor Newton that the verbal Administration report be accepted for information. CARRIED |
| 10. | INFORMATION AND CORRESPONDENCE 20-21 | MOVED by Councillor Montague that the following correspondence be accepted as information: a) Government of Alberta – statement of direct deposit January 28th, 2020: \$1,616.00 first quarter FCSS funding and \$96,793.00 MSI Capital funding |

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SUMMER VILLAGE OF ISLAND LAKE
REGULAR COUNCIL MEETING MINUTES
WEDNESDAY, FEBRUARY 19, 2020

10010-12 AVENUE EDMONTON, AB – FOUR POINTS BY SHERATON AT 4:30 P.M.

| | | |
|-----|-----------------------|--|
| | | b) Alberta Invasive Plants – Water Invaders brochure CARRIED |
| | | |
| 11. | CLOSED MEETING | n/a |
| | | |
| | | The meeting adjourned at 7:06 p.m. |

Next meeting:

Tuesday, March 17, 2020 at 4:30 p.m. at Four Points by Sheraton Edmonton Gateway 10010-12 Avenue SW, Edmonton, Alberta.

Mayor, Chad Newton

Chief Administrative Officer, Wendy Wildman



DRAFT TERMS OF REFERENCE

Summer Village of Island Lake
Municipal Development Plan and Land Use Bylaw Steering Committee

March 2020

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INTRODUCTION

This document outlines the purpose, mandate, roles, responsibilities, and ground rules for the Summer Village of Island Lake Municipal Development Plan and Land Use Bylaw Steering Committee. This is a living document and may be amended by the Steering Committee as required. Amendments to this document must be approved by the Summer Village of Island Lake Council. The Steering Committee may propose amendments for Council's consideration.

STEERING COMMITTEE PURPOSE

The primary purpose of the Steering Committee is to develop a new Municipal Development Plan (MDP) and Land Use Bylaw (LUB) for the Summer Village of Island Lake.

The Summer Village of Island Lake MDP and LUB will be considered for adoption by the Summer Village of Island Lake Council.

The outcome of this project will be:

- To ensure that the new MDP and LUB is consistent with the requirements in Part 17 of the Municipal Government Act and recent amendments thereto;
- Ensure that MDP and LUB policies and regulations reflect the existing character of the community and take into consideration the values of community members; and
- Incorporate watershed planning best practices into the MDP and LUB to help ensure that redevelopment and new development within the Summer Village is designed to minimize negative impacts on lake water quality and the watershed.

SELECTION CRITERIA

Committee membership will be open to all landowners (or their proxy) within the Summer Village of Island Lake.

Selection criteria for the Steering Committee will include:

- commitment and interest in the future of the Summer Village, with said interest informed by balanced local and regional perspectives;
- skills and experience related to the identified project area;
- ability to review specific strategies related to the provision of infrastructure & service provision, etc.;
- an understanding of the Summer Village of Island Lake Land Use Bylaw; and
- open and active communication skills and the ability to respectfully consider differences of opinions within the group in order to work constructively towards a positive outcome; and

- ability to “think outside the silo” and respect and represent interests that may not be in alignment with the members’ personal perspectives.

GUIDING PRINCIPLES

The Steering Committee will meet the following guiding principles to provide direction setting recommendations to the project consultant:

- Open and transparent direction setting process;
- Integration of social, economic, and environmental values;
- Strive for consensus decision-making;
- Work constructively, collaboratively, and in an inclusive manner;
- Recommendations must be based on the best available data;
- Ensure consistency with the Province’s Land Use Framework, the Municipal Government Act, and the Water for Life Strategy, as well as other relevant plans and bylaws; and
- Respect each other’s’ perspectives.

STEERING COMMITTEE TASKS

The Steering Committee will be responsible for overseeing and providing direction to the project consultant throughout the duration of the planning process. The Steering Committee will also be responsible to ensure that all stakeholders have the opportunity to provide input into the planning process.

Committee members will participate in all key steps of the planning process. Specific responsibilities include:

- Attend all meetings;
- Articulating their community issues and interests;
- Reviewing relevant information and coming to meetings prepared;
- Sharing information and data sources that support analysis efforts;
- Exploring the consequences of alternative LUB strategies;
- Seeking areas of agreement and consensus;
- Reviewing and editing drafts;
- Keeping other community members current on progress and seeking prior direction from them on upcoming decisions and recommendations;
- Making recommendations concerning final content of the draft MDP and LUB.

A member that cannot attend a meeting may provide input in proxy through another member on items or decisions to be discussed at that meeting. To provide proxy input, the absentee member must send an email to the Steering Committee prior to the meeting indicating:

- Dates for which proxy input may occur; and
- The member that will be providing the proxy input.

MEMBERSHIP

The Steering Committee must have the capacity to address the variety of interests and perspectives within the Summer Village of Island Lake throughout the planning process.

The membership of the Steering Committee will include stakeholders who have an interest and could be affected by the outcomes of the MDP and LUB. A membership list will be maintained by the Steering Committee and updated as required.

The Steering Committee consist of the following representatives:

- Up to 5 members of the public-at-large,
- 1 member of the Watershed Planning & Advisory Council,
- 1 member of Council,
- 1 member of Summer Village Administration (non-voting member)
- 1 project consultant (non-voting member)

The Steering Committee's membership will consist of a minimum of 5 voting members.

STEERING COMMITTEE CHAIR

The Steering Committee Chair shall be elected by the members of the Steering Committee and shall serve for the duration of the project. The Chair shall be elected at the first Steering Committee meeting.

The Chair shall provide leadership to the Steering Committee, ensure that it carries out its mandate, and act as the primary liaison between the Steering Committee, Summer Village Administration, and the project consultants.

DECISION MAKING

The Steering Committee members are expected to represent the interests of the community and to ensure that solutions or recommendations proposed are appropriate. The Steering Committee will strive for consensus based decision-making for all issues including meeting agenda items, alternative options, scenarios identified and the final recommendations. A consensus-based process is a method by which the entire Steering Committee can come to a common agreement. Inputs and ideas of all participants are gathered, considered, and synthesized to arrive at a final decision acceptable for all.

If consensus is not reached, the Steering Committee will follow the following procedures:

- A proposal for resolution is put forward by a member to the Steering Committee.
- Discussions to amend or modify the proposal will occur within the Steering Committee.
- Those with opposing views will have the responsibility to put forward alternatives for discussion within two weeks of receiving the document (e.g. minutes, work plans, etc.). If a major concern is raised, the Steering Committee will hold a conference call to discuss/resolve concerns as a committee.
- If an agreement cannot be made, the area of disagreement will be documented and flagged for Council consideration.



If consensus cannot be reached, the Steering Committee will continue to work and submit the draft recommendations to the Summer Village of Island Lake Council and document the elements where consensus could not be achieved.

STEERING COMMITTEE QUORUM

A majority of membership shall constitute quorum. Attendance via phone or electronic means is acceptable.

DELIVERABLES

The following are the key deliverables for the Steering Committee:

- Draft Summer Village of Island Lake MDP
- Draft Summer Village of Island Lake LUB

TIMELINE AND SCHEDULES

The timelines and schedules for the planning process will be established by the Steering Committee. It is estimated that this project will take 12 months to complete.

MEETINGS AND ADMINISTRATIVE SUPPORT

All Steering Committee meetings shall be conducted in accordance with the Summer Village of Island Lake Procedure and Committee Bylaw (Bylaw No. 02-2016).

Most face-to-face meetings will be held in Edmonton in the Office of the project Consultant (Municipal Planning Services). When appropriate, conference calls will be used to minimize travel by Steering Committee members.

As all Steering committee members have busy schedules, the Steering Committee will establish a meeting schedule that extends throughout 2020. Meetings will be confirmed and a meeting location determined (or teleconference) at least two weeks in advance of the meeting date. If a meeting is not required, it will be cancelled at least one week in advance.

Tracking tasks, contracts, outcomes and decisions is a critical component for the Steering Committee's continued progress. As such, meeting minutes will be recorded with Action Items and Decisions logged in bold within the minutes. Meeting minutes will be circulated by email to the Steering Committee following each meeting. Meeting minutes will be approved at the subsequent Steering Committee meeting. Outstanding Action Item registry and Decision log will be reviewed at each meeting.

This project requires project management in the form of organizing meetings, tracking action items, sending correspondence, taking minutes and tracking decision items. Project management is provided by Municipal Planning Services and the Summer Village of Island Lake's Administration.

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PUBLIC PARTICIPATION

All steering committee meetings are open to the public. Members of the public are not permitted to participate in Steering Committee discussions but may appear as a delegation before the Committee. Delegations shall be for a maximum of 10 minutes. Those wishing to appear as a delegation at a meeting must so advise the staff liaison a minimum of five (5) working days prior to the meeting.

If the Committee passes a resolution to enter a closed session in accordance with Section 197 of the Municipal Government Act, R.S.A. 2000, c. M-26, as amended, members of the public who are present at the meeting must leave the room in which the meeting is being held.



HOW WOULD YOU LIKE YOU TO JOIN...

The Summer Village of Island Lake Municipal Development Plan & Land Use Bylaw Steering Committee

The Council of the Summer Village of Island Lake invites you to help make a difference in your community!

The Summer Village of Island Lake is looking for community members to participate in the *Municipal Development Plan & Land Use Bylaw Steering Committee*. The purpose will be to:

- To identify future land uses within the municipality, guide future development, and provide direction on matters of social, economic, and environmental importance.
- To ensure that the new Land Use Bylaw is consistent with the requirements in Part 17 of the Municipal Government Act;
- Ensure that MDP policies and Land Use Bylaw regulations reflect the existing community character and preferences; and
- Incorporate watershed planning best practices to ensure that new development is designed to minimize negative impacts on water quality and the watershed.

- Do you have an understanding of your community and its needs?
- Do you know about land use issues affecting the Summer Village?
- Are you a team player who works well in a group?
- Are you a good listener who is thoughtful in considering different ideas, issues, and values?
- Are you able to commit yourself to approximately four meetings over the year (2020)?

INTERESTED IN APPLYING?

The draft Committee Terms of Reference is available on the Summer Village website. Applicants should email a brief expression of interest in joining the Summer Village of Island Lake Land Use Bylaw Steering Committee to Kyle Miller (k.miller@munplan.ab.ca).

Applications will be accepted until 4:00 PM on March 27, 2020.

For more information, please contact Kyle at 780 486-1991. Thank you!



Project Deliverables and Schedule



| DELIVERABLE | | DESCRIPTION | PARTICIPANTS | SCHEDULING |
|-------------|--|---|---|---|
| PHASE 1 | Project Start-Up Meeting | <ul style="list-style-type: none"> Establish framework for a Steering Committee Review Draft Steering Committee Terms of Reference Review Draft Steering Committee Invitation for Membership Discuss land use and development considerations in the Summer Village | Council Administration MPS | 19 February 2020 |
| | Research and Review | <ul style="list-style-type: none"> Existing Summer Village Land Use Bylaw and relevant plans and policies Spatial and Demographic Information Subdivision and Development Trends Other plans, bylaws, and studies | MPS | February to April 2020 |
| | Engagement • Newsletter #1 and Invitation | <ul style="list-style-type: none"> Creation and distribution of project newsletter #1 & Steering Committee Invitation Content for the Summer Village's website and social media sites Conference call with Administration to review and make recommendations on Steering Committee members Special Council meeting to appoint members and approve Steering Committee Terms of Reference | MPS Council Administration | Invitation/Newsletter <ul style="list-style-type: none"> Mailout – middle of March Submission deadline, March 27, 2020 Special Council meeting early April to appoint Committee members |
| | Steering Committee Meeting #1 | <ul style="list-style-type: none"> Review Terms of Reference Discuss project goals and purpose Discuss purpose of a Municipal Development Plan and Land Use Bylaw Review MPS research Discuss public engagement program | Steering Committee Administration MPS | Late April 2020 |
| PHASE 2 | Engagement • Newsletter #2 and survey | <ul style="list-style-type: none"> Creation and distribution of project newsletter #2 Updated content for the Summer Village's website and social media sites | MPS Administration | May 2020 |

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| | Steering Committee Meeting #2 | <ul style="list-style-type: none"> MPS to present a Recommended Changes Report for the Land Use Bylaw, and recommended policy Report for the Municipal Development Discuss reports with Steering Committee Steering Committee to provide guidance to MPS in preparing the draft Municipal Development Plan and Land Use Bylaw | Steering Committee Administration MPS | June 2020 |
| | Preparation of the Draft Land Use Bylaw | <ul style="list-style-type: none"> MPS to prepare the draft Municipal Development Plan and Land Use Bylaw based on feedback from the Steering Committee and Administration | MPS | May to July 2020 |
| | Steering Committee Meeting #3 | <ul style="list-style-type: none"> MPS to present content from the draft Municipal Development Plan and Land Use Bylaw Discuss public open house engagement strategy | Steering Committee Administration MPS | Early July 2020 |
| | Engagement <ul style="list-style-type: none"> Public Open House | <ul style="list-style-type: none"> Opportunity for community members to learn about: <ul style="list-style-type: none"> Planning and Development What a Municipal Development Plan is The current Land Use Bylaw, and why it is being updated MPS will gather feedback from attendees and prepare a 'What We Heard Report' | Community Members Steering Committee Council Administration MPS | Late July 2020 |
| | Steering Committee Meeting #4 | <ul style="list-style-type: none"> Review the 'What We Heard Report' Discuss potential changes to the Draft Municipal Development Plan and Land Use Bylaw Steering Committee to provide guidance to MPS in preparing the final draft Municipal Development Plan and Land Use Bylaw | Steering Committee Administration MPS | August 2020 |
| PHASE 3 | Preparation of the Finalized Land Use Bylaw | <ul style="list-style-type: none"> MPS to prepare a finalized version of the updated Municipal Development Plan and Land Use Bylaw based on guidance from the Steering Committee and Administration | MPS | August 2020 |

Project Deliverables and Schedule



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|--|--|--|----------------------------|----------------|
| | 1 st Reading of the Land Use Bylaw | <ul style="list-style-type: none"> Formal presentation of the Municipal Development Plan and Land Use Bylaw for Council's consideration for 1st Reading | Council Administration | September 2020 |
| | Engagement <ul style="list-style-type: none"> Public Hearing | <ul style="list-style-type: none"> Supported by a project review presentation by MPS Opportunity for community members to address Council with comments, ideas, and concerns | Council Administration MPS | September 2020 |
| | 2 nd and 3 rd Readings of the Land Use Bylaw | <ul style="list-style-type: none"> Municipal Development Plan and Land Use Bylaw considered by Council for 2nd and 3rd Readings | Council Administration | October 2020 |

Municipal Development Plan & Land Use Bylaw

HELLO

The Summer Village of Island Lake Council has directed Municipal Planning Services (MPS) to help develop a new Municipal Development Plan (MDP) and Land Use Bylaw (LUB) for the Summer Village.

One of the first steps in the process of developing a MDP and LUB is to collect ideas, comments, and suggestions from local residents. MPS and the Summer Village Council encourage residents to join the Municipal Development Plan & Land Use Bylaw Steering Committee to ensure that the new document will reflect existing community character and preferences.

WHAT IS A MUNICIPAL DEVELOPMENT PLAN?

A MDP is a statutory plan required for all municipalities in Alberta. It identifies the future land uses allowed within the municipality and guides future growth and development. It provides direction regarding how development is expected to occur and how development decisions are made.

The MDP is also a comprehensive strategic document that provides municipalities with direction and guidelines on matters of social, economic and environmental importance.

The land uses identified in the MDP are general indications of future forms of development; they are not a redesignation of land use districts prescribed in the Land Use Bylaw.

A MDP MUST ADDRESS:



FUTURE
LAND USE



INTERMUNICIPAL
COMMUNICATION &
INFRASTRUCTURE
COORDINATION



DEVELOPMENT
PROPOSALS



TRANSPORTATION
SYSTEMS



MUNICIPAL
& SCHOOL
RESERVES



MUNICIPAL
SERVICES



PROTECTION OF
AGRICULTURAL
OPERATIONS



LAND USES
ADJACENT TO SOUR
GAS FACILITIES

WHAT IS A LAND USE BYLAW?

A Land Use Bylaw is one document among a number of different planning "tools" available to municipalities in Alberta. The *Municipal Government Act* (MGA) gives municipalities the authority to adopt plans to guide future and current land use and development. Every municipality in Alberta is required to have a Land Use Bylaw.

A Land Use Bylaw establishes regulations to control the way land is used and developed. It divides a municipality into different 'districts' (or, 'zones') and identifies what uses are either permitted or discretionary for each district.

A Land Use Bylaw also includes procedures for submitting, processing, and deciding upon subdivision and development applications. For some specific land use activities, land use regulations are included to provide further clarity on how these activities may be developed in the municipality.

The broad purpose of a Land Use Bylaw is to separate uses that might conflict with each other, and to protect property owners/residents from uses that may negatively impact the use and enjoyment of their property.

The Land Use Bylaw must be consistent with an approved Municipal Development Plan.

INTERMUNICIPAL COLLABORATION FRAMEWORK

Between

SUMMER VILLAGE OF ISLAND LAKE

And

ATHABASCA COUNTY



March 2020 – DRAFT

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WHEREAS, The Summer Village of Island Lake and Athabasca County share a common boundary; and

WHEREAS, The Summer Village of Island Lake and Athabasca County share common interests and are desirous of working together to provide services to their residents; and

WHEREAS, the *Municipal Government Act* stipulates that municipalities that have a common boundary must create an Intermunicipal Collaboration Framework with each other that describes the services to be provided under the framework that benefit residents in more than one of the municipalities that are parties to the framework, identifies which municipality is responsible for providing which services and outlines how the services will be delivered and funded.

NOW THEREFORE, by mutual covenant of the Parties hereto it is agreed as follows:

1. DEFINITIONS

- 1) In this Framework, words have the same meanings as set out in the *Municipal Government Act*, except that:
 - a. "Framework" means this intermunicipal collaboration framework entered into by the Parties pursuant to part 17.2 of the *Municipal Government Act*.
 - b. "Parties" means The Summer Village of Island Lake and Athabasca County, and "Party" means any one of them.
 - c. "Service Agreement" means a legally binding agreement such as a Contract, Agreement or Memorandum of Understanding that is signed by both parties.
 - d. The word "shall" be interpreted as meaning an obligatory direction.

2. TERM AND REVIEW

- 1) In accordance with the *Municipal Government Act*, this Framework shall come into force on final passing of resolutions by both municipalities authorizing the signing officers of the Party to sign the Framework agreement.
- 2) This Framework may be amended by mutual consent of the Parties.
- 3) It is agreed that the Parties shall meet at least once every five (5) years, or upon request by either Party, commencing no earlier than 90 calendar days and no later than 180 calendar days after a municipal election to review the terms and conditions of this Framework.

3. INTERMUNICIPAL COOPERATION

- 1) Both The Summer Village of Island Lake and Athabasca County are committed to fostering intermunicipal cooperation in a non-adversarial, informal and cost-effective manner.
- 2) The Summer Village of Island Lake's CAO and Athabasca's County's County Manager will communicate to each other in a timely manner on any items that might be of significance for intermunicipal cooperation or for this Framework.
- 3) The Council of each Municipality shall be the forum for reviewing the Intermunicipal Collaboration Framework.

4. GENERAL SERVICE PROVISION

- 1) The Parties have agreed that the best and most efficient way to provide services to residents is to continue providing services independently or through the various arrangements that each party currently has with their respective neighbours.

5. INTERMUNICIPAL SERVICE PROVISION

In congruence with the *Municipal Government Act*, the following section outlines the level of shared service provision between The Summer Village of Island Lake and Athabasca County:

1) Emergency Services:

- a. The Summer Village of Island Lake and Athabasca County have a Mutual Fire Aid Agreement in place for mutual fire aid assistance to each party on an as-needed basis. When a request for assistance is received or confirmed by the Requesting Party's Authorized Representative and the Supplying Party provides assistance, the Requesting Party shall compensate the Supplying Party for applicable labour and equipment as per the rates set out in current bylaws or policies of the Supplying Party.
- b. The Parties shall, from time to time, arrange for the transfer of information and records sufficient to enable the Parties to effectively provide Assistance when and if called upon. Each party shall provide such information and documentation upon request being made, as noted above, prior to, during, after, and in anticipation of any request for Assistance giving rise to the operation of the provisions of this Agreement.

2) Other Services:

- a. The Summer Village of Island Lake and Athabasca County plan to complete an Intermunicipal Development Plan by April 1, 2021.

6. COLLABORATION PROCESS

- 1) In their present circumstance, neither Party intend to engage in future projects or agreements with one another in the foreseeable future, apart from mutual aid agreements that may be renewed or amended in the future. However, if a circumstance arises that one Party wishes to enter into an Intermunicipal Service Agreement, sections 6(2) to 6(10) of this Framework procedure shall dictate the process.
- 2) In the event either Party believes the development of a new project and/or service may benefit residents of the other Party and require a cost-sharing Agreement, the initiating Party's Chief Administrative Officer/County Manager shall notify the other Party's Chief Administrative Officer/County Manager of such a development and/or service being considered for construction or development.
- 3) The initial notification, as referenced in section 6(2) of this Framework, will include a general description of the project, estimated costs and timing of expenditure. The other Party will advise if they have objections in principal to provide funding to the project and provide reasons. An opportunity to discuss will be provided to discuss the project at future Council meetings.
- 4) Once either Party has received written notice of a new project, Council meetings must be held within thirty (30) calendar days of the date the notice was received, unless the Chief Administrative Officer/County Manager agree otherwise.

- 5) Council meetings will be the forum used to address and develop future mutual aid agreements and/or cost-sharing agreements. In the event that the Parties are unable to reach an agreement, the dispute shall be dealt with through the procedure outlined within Section 7.
- 6) When developing Service Agreements, the Parties shall clearly identify which municipality will lead service delivery for the service(s).
- 7) When developing Service Agreements, the Parties shall determine the appropriate funding for the service(s) being discussed.
- 8) All future Service Agreements shall set out a process for discontinuing the service provided if one or both Parties wish to discontinue the service delivery.
- 9) All future Service Agreements shall set out a time frame for the delivery of the service(s) been discussed including the start date of the service delivery.

7. DISPUTE RESOLUTION

- 1) The Parties commit to resolving any disputes under the Intermunicipal Collaboration Framework in a non-adversarial, informal and cost-efficient manner.
- 2) The Parties agree to make all reasonable efforts to resolve any disputes by negotiation and agree to provide open and timely disclosure of relevant facts, information and documents to facilitate negotiations.
- 3) When a Party believes there is a dispute under the Intermunicipal Collaboration Framework and wishes to engage in dispute resolution, the Party must give written notice of the matters under dispute to the Chief Administrative Officer/County Manager of the other Party to attempt to negotiate a resolution to the dispute.
- 4) If a dispute cannot be resolved to the satisfaction of the Parties within thirty (30) calendar days of the dispute being referred to the Chief Administrative Officer/County Manager, the dispute will be referred to the Councils of the Parties, or designates, to attempt to negotiate a resolution to the dispute.
- 5) If a dispute cannot be resolved to the satisfaction of the Parties within sixty (60) calendar days of the dispute being referred to the Councils of the Parties, the dispute will be referred to a mediator acceptable to both parties, unless the Parties mutually agree not to mediate the dispute. The costs of mediation shall be shared equally between the parties.
- 6) Mediation of a dispute shall be completed in a timely and efficient manner. If the dispute has not been resolved to the satisfaction of the Parties within three (3) months after the appointment of a mediator, and the Parties have not mutually agreed to extend the term of mediation, the mediation is deemed unsuccessful and shall be terminated.
- 7) If a dispute is not resolved through the above noted process, the Parties shall refer the matter to an arbitrator acceptable to both parties and the arbitration process described in Part 17.2 of the *Municipal Government Act* shall apply whether or not one year has passed after the Parties started the dispute resolution process in this Framework.

8. CORRESPONDENCE

1) Written notice under this Agreement shall be addressed as follows:

In the case of The Summer Village of Island Lake to:

The Summer Village of Island Lake
c/o Chief Administrative Officer
xxxxx
xxxx, AB
X#X #X#

In the case of Athabasca County to:

Athabasca County
c/o County Manager
3602 – 48 Avenue
Athabasca, AB
T9S 1M8

IN WITNESS WHEREOF the parties have affixed their corporate seals as attested by the duly authorized signing officers of the parties signed this _____ day of _____, 2020, at _____, Alberta.

SUMMER VILLAGE OF ISLAND LAKE

ATHABASCA COUNTY

Mayor

Reeve

Chief Administrative Officer

County Manager

21

Island Lake

2020 ALLOCATIONS - February 27th, 2020 Report from Municipal Affairs

| Year | Description | Amount |
|------|--------------------------|------------|
| 2020 | MSI-Capital Allocation | \$ 122,662 |
| 2020 | MSI-Operating Allocation | \$ 10,037 |
| 2020 | Gas Tax Fund Allocation | \$ 18,042 |
| 2020 | Total | \$ 150,741 |

2021 MSI ALLOCATION ESTIMATES ONLY FOR BUDGETING PURPOSES

| Year | Description | Amount |
|------|--------------------------|------------|
| 2021 | MSI-Capital Allocation | \$ 118,222 |
| 2021 | MSI-Operating Allocation | \$ 10,331 |
| 2021 | Total | \$ 128,553 |

(22)



Canadian
Heritage

Patrimoine
canadien

February 7, 2020

Mrs. Heather Luhtala
Grant Funding Coordinator
SUMMER VILLAGE OF ISLAND LAKE
4808 - 51 Street
Onoway, Alberta
T0E 1V0

Title: 2020 Island Lake Family Canada Day Celebration

Dear Mrs. Luhtala:

On behalf of the Minister of Canadian Heritage, it is my pleasure to inform you that your application for funding has been approved.

A grant in the amount of \$650 will be awarded to help your organization carry out its activities, under the Celebration and Commemoration Program, Celebrate Canada Component. This funding will be allocated over one government fiscal year 2020-2021 and will be subject to certain terms and conditions, the appropriation of funds by Parliament, and the budget levels of the Program.

One of our program representatives may be in contact with you in the near future to review the terms and conditions related to this funding. As you may already know, the Government of Canada is committed to promoting workplaces free from harassment, abuse and discrimination. I would like to seize this opportunity to remind you of your responsibility to provide a work environment where harassment, abuse and discrimination are not tolerated.

In closing, I would like to take this opportunity to wish you and the members of your organization the greatest success in your endeavours.

Sincerely,

David R. Burton
Regional Director General
Canadian Heritage

Deputy Minister
18th Floor, Commerce Place
10155 – 102 Street
Edmonton, Alberta T5J 4L4
Canada
Telephone 780-427-4826
Fax 780-422-9561

AR100158

From: Paul Wynnyk, Deputy Minister
To: All Municipal CAOs
Cc: Gary Sandberg, Assistant Deputy Minister, Municipal Services Division
Alberta Urban Municipalities Association
Rural Municipalities of Alberta
Alberta Summer Villages Association
Alberta Rural Municipal Administrators' Association
Local Government Administration Association

Subject: Clarification of Intermunicipal Collaborative Frameworks Notification Process

Dear Municipal Chief Administrative Officers:

Thank you for your diligence in completing the Intermunicipal Collaborative Frameworks (ICFs) in anticipation of the upcoming April 1, 2020 deadline. We have been receiving numerous email notifications of the completed ICFs, sent both to the Minister's office and the ministry.

Please send all future ICF notifications to icf@gov.ab.ca, the tracking system in place for ICFs, copying Gary Sandberg, Assistant Deputy Minister, Municipal Services Division, at gary.sandberg@gov.ab.ca. Please refrain from sending future ICF notifications to the Minister's office.

If you require information on the ICF or IDP requirements or have any additional questions, please contact an intermunicipal relations advisor toll-free at 310-0000, then 780-427-2225, or by email at icf@gov.ab.ca.

Thank you for your assistance with this matter.

Regards,



Paul Wynnyk
Deputy Minister

(24)



GREATER NORTH FOUNDATION
"Affordable Senior & Community Housing"

Ph: (780) 675-9660
Fax: (780) 675-2725
Email: shirley.surgenor@gnfoundation.ca
www.greaternorthfoundation.ca

4102 - 50th Street
Athabasca, Alberta
T9S 0A6

January 31, 2020

S.V. of Island Lake
Wendy Wildman, CAO
S.V. of Island Lake
Box 8
Alberta Beach, AB
T0E 0A0

Dear Ms. Wildman:

Re: Fixed Requisition for Capital Reserve Development

We want to thank the Member Municipalities that supported the Greater North Foundation's proposal for a fixed requisition. This was certainly appreciated, but some Member Municipalities declined our request; consequently the Foundation will not be able to move forward with a Fixed Requisition that would assist with Capital Reserve Development.

Therefore, the Greater North Foundation will continue to requisition as we have done in the past, including a slight increase on the line item for capital reserve, as approved by the Board of Directors.

If you have any questions, please do not hesitate to contact us.

Yours truly,

Doris Splane, Chair

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Summer Village of White Sands

Dear Mr. Horner,

Re: New Policing Strategy

I am writing to let you know that the Summer Village of White Sands Council has concerns regarding the Government of Alberta's plans surrounding the new policing strategy and funding. We understand and appreciate that these plans are in response to the growing crime rate in rural Alberta. In fact, our Summer Village has first-hand knowledge having experienced several crimes committed against property within our municipality in the last few months. However, we are not convinced that increasing police and administration members is the right answer to the problem.

Naturally we are concerned with the cost of this endeavour which, in three years, will reach \$18,000 per year for our small Village. To put this in perspective, it will take a 12% increase in our property tax to cover this alone. Our Council also worries that the cost will continue to go up past year three. When you add our shrinking grant funding and the added financial burden of increased Government requirements for collaboration, plans, etc., this will make a substantial impact on our financial responsibilities. At this time, our neighbouring County is asking Summer Villages to contribute as an equal partner to all regional agreements (ie. 50/50 instead of by population) so an ICF will be a 1.5% tax increase and it looks like the IDPs will be a ~20% increase in taxes. This does not keep our municipality viable.

In addition, we see two fundamental problems regarding the increase to property damage and theft that will not be addressed by increasing policing and administration staff. Firstly, personal injury cases take precedence in the court room. Often this results in the court process for theft and property damage criminal charges being delayed until they eventually fall off the court docket. Secondly, the consequences for being found guilty of theft or property damage are to such a degree that they fail to be a deterrent. This ineffectual system creates feelings of helplessness and frustration which has led to unacceptable responses such as vigilante behaviours. This just compounds the problem.

We propose that it would be more effective and perhaps more economical in the long run to increase both the power of the justice system and the number of judges and provincial prosecutors and try to address the problem at its core.

We appreciate that such changes would not be easy and may require thinking outside of the box to avoid unrealistic increases to our penal program funding. However, we think that our politicians should consider this problem by imagining themselves as having been personally violated by this kind of crime. We believe that an investment in curbing the current trends by attacking the root of the problem could eventually pay for itself.

Thank you for your attention to this matter. We do understand the challenges you face as a politician. We have faith that you will endeavour to redirect these plans in a sensible direction.

Sincerely,

Summer Village of White Sands Council and Administration



[Print](#) | [Close Window](#)

Subject: AUMA's Preliminary Budget Report 2020
From: President <President@auma.ca>
Date: Fri, Feb 28, 2020 1:29 pm
To:
Attach: image001.png
image002.jpg
image003.png
image004.png
AUMA Analysis of Provincial Budget 2020.pdf

Please see the updated attachment for the current year.

Dear Mayors, Councillors & CAOs,

AUMA has concluded its initial assessment of Budget 2020-21 and we wanted to share our preliminary report which is attached to this email. More information will be provided during our webinar this afternoon starting at 2:00pm. [Click here to register for the webinar..](#)

The province's 2020 Budget continues the trends and themes introduced in Budget 2019. This means that municipalities will need to keep managing the cumulative impacts of funding reductions and increased responsibilities.

AUMA will continue to advocate for a provincial partnership focused on building a strong Alberta. Our advocacy efforts will focus on key priorities, including but not limited to, advocating for:

- A Local Government Fiscal Framework (LGFF) that includes an adequate base amount, a growth factor that keeps pace with provincial revenue, and an equitable allocation formula.
- Municipal input on the distribution of police resources related to the new police funding model.
- A fair cannabis assessment and revenue model that recognizes the essential community services that municipalities provide.
- Municipal input on the province's 20-year capital plan to leverage and coordinate investments to maximize benefits for Albertans and our economy.
- Greater restraint in the province's education property tax requisition.
- Investment in affordable housing.
- Investment in the broadband internet required to power Alberta's move to the modern economy. Reliable broadband connections enable economic development in communities across Alberta. Without it, communities can't attract skilled workers and risk falling farther away from sharing in the Alberta advantage.

We will reach out to the province to seek clarity and further details on funding for essential programs Albertans rely on such as the Municipal Police Assistance and Police Officer Grants, which were anticipated to be consolidated.

We remain committed to building a partnership with the province that gets Alberta back to work, improves the lives of all Albertans, and stands up for Alberta.

Your ongoing support in our advocacy efforts will be needed as we continue to advocate in your best interests.

Barry Morishita | President
Mayor, City of Brooks

C: 403.363.9224 | president@auma.ca

Alberta Municipal Place | 300 8616-51 Ave Edmonton, AB T6E 6E6

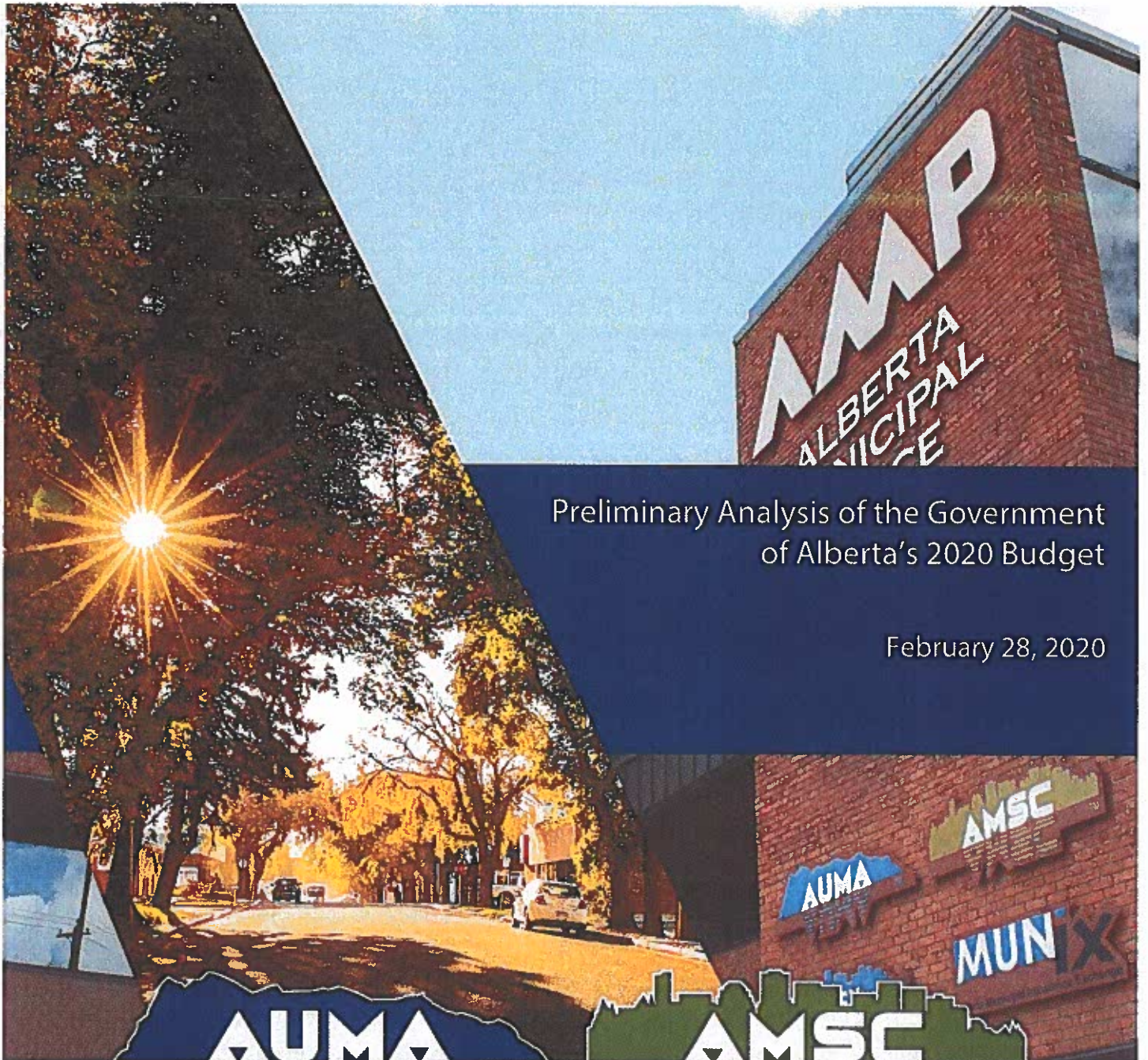
Toll Free: 310-AUMA | www.auma.ca



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Preliminary Analysis of the Government
of Alberta's 2020 Budget

February 28, 2020



TM



TM

| | | | |
|--|--|---|--------------------------------|
| WE ARE economies OF SCALE | WE ARE THE support YOU NEED | WE ARE THE experts IN MUNICIPALITIES | WE ARE YOUR advocate |
|--|--|---|--------------------------------|

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Introduction

In a time of ongoing fiscal uncertainty, the province's 2020 Budget continues the trends and themes introduced in Budget 2019. This means that municipalities will need to keep managing the cumulative impacts of funding reductions and downloaded responsibilities.

AUMA appreciates that the province has followed through on its commitment to adhere to a fixed budget release timeline of February. For years, AUMA has advocated that the province adopt a fixed annual budget date early in the calendar year to better align with municipal budgeting and property tax cycles.

The following document includes AUMA's preliminary analysis of Budget 2020 as it relates to municipal priorities and the financial future of Alberta communities. In addition, it summarizes the province's fiscal outlook and includes highlights of the ministry business plans that most impact our communities.

Priorities for Alberta's Municipal Governments

Provincial Education Property Tax Increase

The province is increasing its education property tax requisition by 4.2%, which is expected to generate an additional \$102 million in 2020/2021 for the province. Most of this increased tax burden will fall on Alberta's residential property taxpayers.

Despite increasing financial pressures, municipalities are working hard to minimize property tax increases through finding efficiencies. As AUMA emphasized in our [recent letter](#) to Premier Kenney, this planned year-over-year increase to provincial taxes is unacceptable to municipalities and ratepayers.

Grants in Place of Taxes (GIPOT)

Alberta property taxpayers are further impacted by reductions to the GIPOT program, which is being reduced by 32% in 2020-21 on top of the 24% reduction in 2019. GIPOT is meant to cover the costs of the services municipalities provide to Crown properties, which are exempt from tax. Municipalities will need to look for ways to cover these costs through user fees or other mechanisms so that other property owners don't have to subsidize the costs of providing essential services such as policing, fire, water and waste management, and transportation for provincial properties. This reduction was announced in the province's 2019 – 2020 fiscal plan.

Capital Investments

One of the primary themes of AUMA's recent President's Summit on municipal finances was the importance of partnership in making the infrastructure investments needed to get Alberta back to work. We are therefore pleased that the province commits to "collaborate in partnership with industry and municipalities to identify critical investments and align our capital spending priorities accordingly." Municipalities look forward to engaging in implementation of the province's Capital Plan.

AUMA also looks forward to working out how the Local Government Fiscal Framework can maximize the infrastructure investments needed to attract and retain investors and talent. Still, we remain concerned that annual funding will only grow at half the rate of provincial revenues, making it challenging for infrastructure investments to keep pace with population growth and inflation.

In addition, although AUMA advocated for the province to revisit planned reductions to the Municipal Sustainability Initiative (MSI), the projected reductions announced in the last budget remain in place. We will be monitoring the impact on the health of Alberta's infrastructure and on Alberta's construction companies and workforce. We remain concerned about the long-term consequences of under-investment in infrastructure, which could undermine economic development and lead to increased costs for future maintenance and replacement.

AUMA would like to acknowledge that while the Basic Municipal Transportation Grant (BMTG) is \$28 million lower than forecast in Budget 2019 (due to lower than expected fuel sales), the province has made up the difference by adding \$28 million to MSI Capital. This will change the funding that some municipalities receive, due to the difference in allocation formulas. Still, AUMA appreciates the province providing overall stability to municipal capital funding.

Policing

Budget 2020 highlights the additional revenue the province will receive from all municipalities contributing to policing costs. One of AUMA's priorities is ensure that municipalities have a say in how police resources will be distributed to ensure all Albertans are safe in their communities.

Fine Revenue

Budget 2020 also reflects last year's change in fine revenue distribution for all offences under the Traffic Safety Act. Previously, the province kept 26.6% of the fine amount for traffic violations, but as of 2020, this amount was increased to 40%. This means that municipalities receive less fine revenue; instead of getting 74.4% of the fine revenue back, municipalities only get 60%. As a result, the province will collect an estimated \$267.3 million in fines and penalties in 2020-21, compared to \$221 million in 2019-20 (21% increase).

Affordable Housing

AUMA is very concerned to see significant cuts to capital investment in affordable housing for both the development of new units, as well as the maintenance and repair of existing units. Addressing Alberta's lack of affordable housing is a priority for municipalities. In addition to stimulating employment and economic growth, capital investment in affordable housing yields long-term savings for all levels of government due to decreased use of health services, police and justice services, child welfare, and other services such as homeless shelters, income supports, and addictions and mental health supports.

Investing in Canada Infrastructure Funding

The Government of Alberta has a bilateral agreement in place to access four pillars of funding under the Investing in Canadian Infrastructure Plan. These pillars are Community Culture and Recreation, Green Infrastructure, Rural and Northern Communities, and Public Transit. Under the agreement, Alberta has been allocated \$3.65 billion in cost-shared grants between the federal, provincial, and municipal governments. Budget 2020 has identified specific funding for Investing in Canada Infrastructure allocations by ministry. The total allocation identified for municipal support is \$57 million, as per page 160 of the fiscal plan. AUMA remains focused on advocating for a timelier flow of this funding to municipalities.

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The breakdown by ministry is as follows:

| Ministry | ICIP Funding 2020-21 (\$ millions) |
|---|---------------------------------------|
| Municipal Affairs | 16.6 |
| Transportation | 30.8 |
| Advanced Education | 1.7 |
| Culture, Multiculturalism and Status of Women | 2.4 |
| Energy | 20.4 |
| Indigenous Relations | 11.7 |
| Total | 83.6 |

32

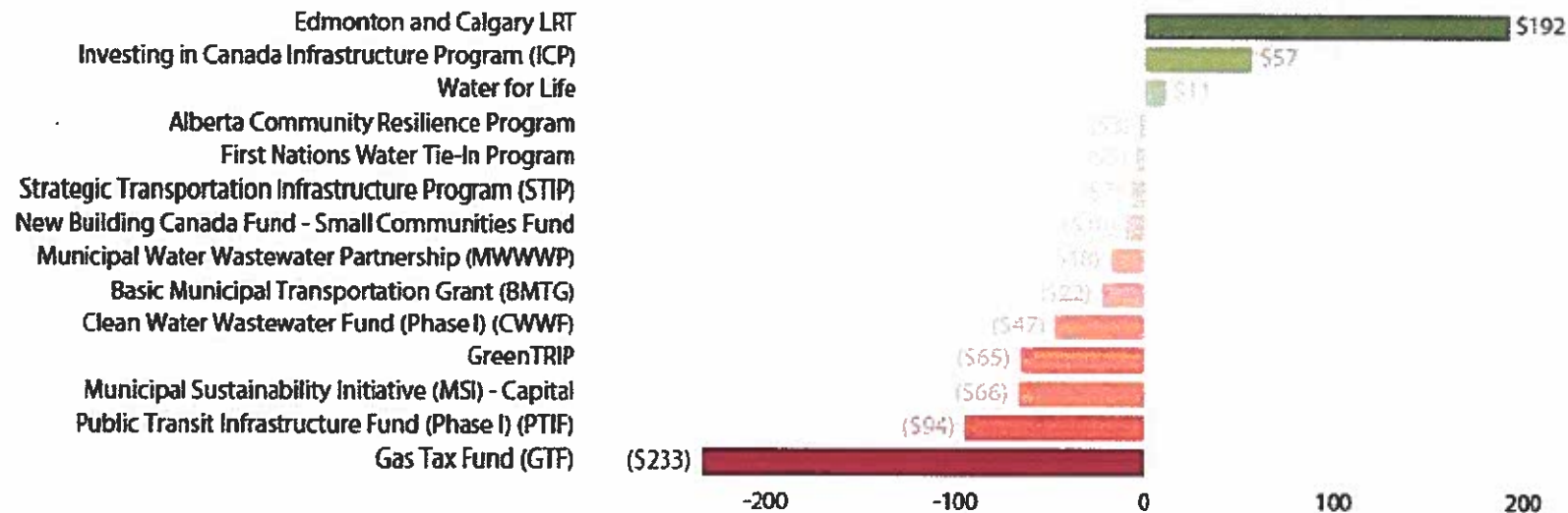
Planning for your community's financial future

Core Capital Funding to Municipal Governments (\$ millions)

| Capital Program | 2019-20 Budget | 2020-21 Budget | 2021-22 Forecast | 2022-23 Forecast | 2020 vs. 2019 |
|---|-------------------|-------------------|---------------------|---------------------|------------------|
| Municipal Sustainability Initiative (MSI) Capital | 694 ¹ | 628 | 525 | - | (66) |
| Basic Municipal Transportation Grant (BMTG) | 347 | 325 | 372 | - | (12) |
| Local Government Fiscal Framework (LGFF) | - | - | - | 860 | - |
| Water for Life | 40 | 51 | 50 | 50 | 11 |
| Municipal Water and Wastewater Partnership (MWWWP) | 32 | 14 | 22 | 22 | (18) |
| Strategic Transportation Infrastructure Program (STIP) | 22 | 15 | 21 | 25 | (7) |
| Alberta Community Resilience Program | 23 | 20 | - | - | (3) |
| First Nations Water Tie-In Program | 18 | 13 | 12 | 10 | (5) |
| Subtotal | 1,176 | 1,076 | 1,002 | 967 | (100) |
| | | -8.5% | -6.9% | -3.5% | |
| Capital Funding Linked to Federal Funding Programs | | | | | |
| Gas Tax Fund (GTF) | 477 | 244 | 255 | 255 | (233) |
| GreenTRIP | 125 | 60 | 5 | - | (65) |
| Public Transit Infrastructure Fund (PTIF) – Phase 1 | 138 | 44 | - | - | (94) |
| Clean Water Wastewater Fund (CWWF) – Phase 1 | 77 | 30 | - | - | (47) |
| New Building Canada Fund – Small Communities Fund | 10 | - | - | - | (10) |
| Investing in Canada Infrastructure Program (ICIP) | - | 57 | 104 | 69 | 57 |
| Edmonton and Calgary LRT | 151 | 343 | 485 | 569 | 192 |
| Subtotal | 978 | 778 | 849 | 893 | (200) |
| | | -20.4% | 9.1% | 5.2% | |
| Total – Core Capital Funding | 2,154 | 1,854 | 1,851 | 1,860 | (300) |
| | | -13.9% | -0.2% | 0.5% | |

¹ The 2019-20 figure includes 50% (\$400 million) of the March 2018 advance of \$800 million in MSI Capital. AUMA opted to present it in this format to demonstrate the year-to-year comparison of funding even though 2019-20 MSI Capital was actually \$294 million.

Year-over-year change in municipal funding: Budget 2020 versus Budget 2019 (\$ millions)



Investments in municipal capital infrastructure will be \$300 million less than 2019-20; however, much of that reduction is linked to federal funding and in most cases, the reductions were expected based on the forecasts presented in last year's budget. It is also notable that while BMTG is \$28 million lower than forecast in Budget 2019 due to lower than expected fuel sales, the province has made up the difference by adding \$28 million to MSI Capital.

Growth in capital funding

- The \$192 million increase in Edmonton and Calgary's LRT funding is a result of the unspent 2019 budget being carried forward to this year.
- The Investing in Canada Infrastructure Program represents new funding for municipalities in 2020.
- The \$11 million increase in Water for Life funding aligns with previous forecasts and will help ensure that Albertans have access to safe and affordable drinking water.

Reductions in capital funding

- The federal Gas Tax Fund (GTF) declined by \$233 million because Budget 2019 included a one-time doubling of the GTF investment across Canada.
- The \$18 million reduction in the Municipal Water Wastewater Partnership was higher than expected as Budget 2019 had forecasted a \$14 million reduction.
- Despite lower funding, the First Nations Water Tie-In Program is on schedule to deliver \$100 million over six years and is expected to deliver safe drinking water to seven First Nations.
- The reductions to all other programs aligned with the forecasts that were presented in the 2019-20 budget.

Core Operating Funding to Municipal Governments (\$ millions)

| Operating Program | 2019-20 Budget | 2020-21 Budget | % Change | Note |
|---|-------------------|-------------------|--------------|------|
| Municipal Sustainability Initiative (MSI) – Operating | 30.0 | 30.0 | - | 1 |
| Alberta Community Partnership | 16.5 | 16.5 | - | 2 |
| Family and Community Support Services (FCSS) | 100.0 | 100.0 | - | 3 |
| Grants in Place of Taxes (GIPOT) | 44.6 | 30.2 | -32.2% | 4 |
| Fire Services Training Program | 0.5 | - | -100.0% | 5 |
| Total – Core Operating Funding | 191.6 | 176.7 | -7.8% | |

Notes

1. Municipalities will appreciate that MSI Operating funding remained stable at \$30 million and is expected to remain at that level for the last year of the program in 2021-22.
2. The Alberta Community Partnership (ACP) was reduced by \$2 million in 2019-20 and Budget 2020 maintains ACP at \$16.5 million and is forecasted to remain at that level for the next three years. This will help ensure that municipalities have the supports needed to implement the new Intermunicipal Collaboration Frameworks (ICFs) and other regional collaboration projects.
3. FCSS funding remains stable at \$100 million for the fourth year in a row.
4. Budget 2019 announced that GIPOT would be cut in half over two years. As such, the 32% reduction in Budget 2020 was expected. More information about GIPOT is available on page 10.
5. Municipalities will now be responsible for a greater portion of fire training costs as 2019-20 represents the last year of funding through the Fire Services Training Program.

Municipal Sustainability Initiative – Now and Into the Future

Last year, the province announced that the 2020 MSI Capital funding would be reduced by \$94 million (-14%) compared to the province's estimates in 2018. While that reduction was concerning to members, Alberta Municipal Affairs has maintained its total combined forecasted funding for MSI and the Basic Municipal Transportation Grant (BMTG) at \$963 million. Due to lower-than-forecasted fuel sales, BMTG funding is \$28 million less than what was forecasted in Budget 2019; however, Municipal Affairs has invested that difference into MSI Capital to ensure that municipalities receive the same total amount of funding that was promised in Budget 2019. Due to differences in how BMTG is allocated versus MSI, there will be some minor variations to how much each individual municipality receives.

| <i>MSI Capital (excluding BMTG) (\$ millions)</i> | 2020-21 | 2021-22 | Total |
|---|---------|---------|-------|
| Budget 2019 Forecast | 600 | 525 | 1,125 |
| Budget 2020 Forecast | 628 | 525 | 1,153 |
| Change (\$) | 28 | - | 28 |

Preparing your 5-year capital plan

As a result of AUMA's advocacy in 2019, Municipal Affairs released an estimate of the MSI allocations by municipality for 2020 and 2021. This eliminates the guesswork that municipalities have struggled with over the years in estimating their individual portion of future funding. The estimates enable municipalities to create accurate capital plans for 2020 and 2021; however, municipalities will be forced to wait a little longer until funding allocations under the Local Government Fiscal Framework

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(LGFF) are known. AUMA is still focused on working with the Rural Municipalities of Alberta and Municipal Affairs to create a funding formula for when LGFF begins in 2022.

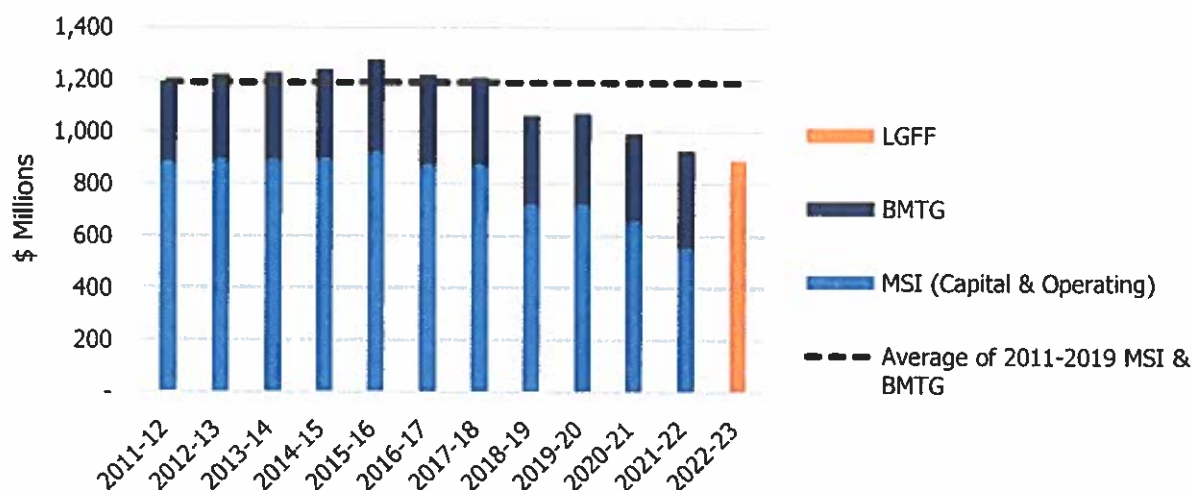
2020-22 Forecast for the MSI Program

| (\$ millions) | 2018-19 | 2019-20 | 2020-21 | 2021-22 | 2022-23 |
|-----------------------------|---------------|---------------|---------------|-----------------|-----------------|
| <u>Capital</u> | <u>Budget</u> | <u>Budget</u> | <u>Budget</u> | <u>Forecast</u> | <u>Forecast</u> |
| MSI Capital | 294 | 294 | 628 | 525 | - |
| Advance in March 2018 | 400 | 400 | - | - | - |
| BMTG | 344 | 347 | 335 | 372 | - |
| LGFF Capital | - | - | - | - | 860 |
| Subtotal Capital | 1,038 | 1,041 | 963 | 897 | 860 |
| <u>Operating</u> | | | | | |
| MSI Operating | 30 | 30 | 30 | 30 | - |
| LGFF Operating ² | - | - | - | - | 30 |
| Subtotal Operating | 30 | 30 | 30 | 30 | 30 |
| | 1,068 | 1,071 | 993 | 927 | 890 |

Local Government Fiscal Framework

Budget 2020 offers no new information about the Local Government Fiscal Framework (LGFF). Most details were announced in the *Local Government Fiscal Framework Act*, which was approved in late 2019. AUMA looks forward to the roll out of the program as it will increase funding predictability for municipalities; however, AUMA remains concerned that annual funding will only grow at half the rate of provincial revenues. AUMA expects further conversations to occur but a primary concern is that the growth constraint means that funding won't keep pace with inflation on infrastructure construction costs.

The Local Government Fiscal Framework will deliver 25% less funding than the historical average of MSI and BMTG.



Source: Budget 2020 Fiscal Plan and Municipal Affairs' MSI Allocation Tables

Note: Advances of MSI Capital in March 2014 and 2018 are presented in the year that funding was available to municipalities.

² The LGFF Operating component is assumed based on figures in Municipal Affairs' 2020 Business Plan, but will be clarified with the ministry in the future.

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Increases to Taxes

Education Property Tax

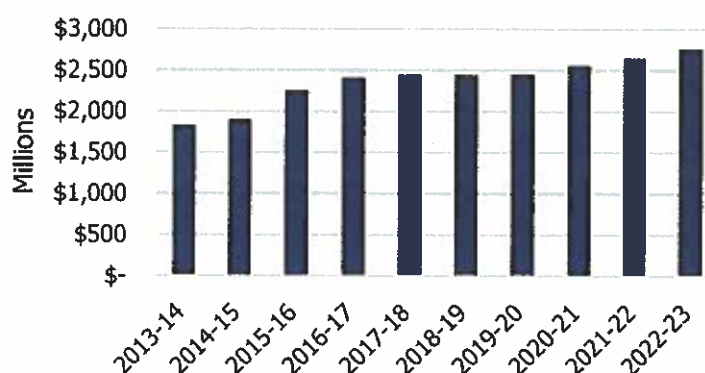
Budget 2020 is increasing taxes on Alberta's property owners through a 4.2% increase to provincial education property taxes. Provincial education tax revenue will grow by approximately \$100 million up to \$2.56 billion in 2020-21.

The province indicates that the 2020 education property tax requisition was set based on a new approach involving population growth and inflation.

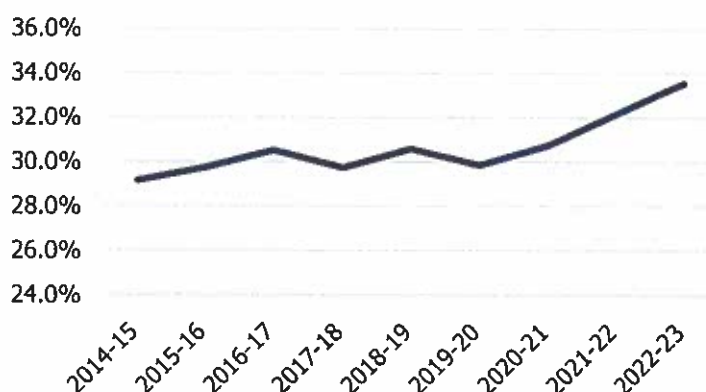
The increase in provincial education taxes comes at a time when education expense is planned to remain flat. The chart to the right highlights how the share of education operating costs covered by education tax will rise from 29.2% in 2014-15 up to 33.5% in 2022-23. This plan shifts the burden of taxation onto municipalities who are responsible to collect the revenue on behalf of the province.

Each municipality will be impacted to a different degree, with year-over-year changes in education tax requisitions ranging from reductions of 12% up to tax increases of 16%. Municipalities can view their 2020 provincial education property tax requisition by downloading the comparison listing on the province's [website](#).

Provincial education property tax



Provincial education property tax as a percentage of budgeted K-12 education expense



Source: Calculations based on budgeted figures the Government of Alberta's Fiscal Plans for 2014-15 to 2020-21

| (\$ millions) | 2018-19 Budget | 2019-20 Budget | 2020-21 Budget | 2021-22 Forecast | 2022-23 Forecast |
|-----------------------------------|-------------------|-------------------|-------------------|---------------------|---------------------|
| Provincial education property tax | 2,446 | 2,455 | 2,559 | 2,652 | 2,766 |
| Year-over-year % change | | 0.4% | 4.2% | 3.6% | 4.3% |
| K-12 education expense | 7,999 | 8,223 | 8,322 | 8,247 | 8,247 |
| Year-over-year % change | | 2.8% | 1.2% | -0.9% | 0.0% |

Reconciling the 2019 education tax

Due to the timing of the 2019 provincial election and the Budget 2019 release, municipalities were required to estimate their 2019 education property tax requisition.

If the actual requisition was greater than the amount estimated by the municipality, the municipality will need to recoup the difference by adding the amount to the 2020 provincial education property tax calculation.

| Provincial education property tax mill rates per \$1,000 of equalized assessment | | |
|--|--------------------------|-----------------|
| Year | Residential/ farmland | Non-residential |
| 2019 | \$2.56 | \$3.76 |
| 2020 | \$2.64 | \$3.88 |

| Year | Residential/ farmland | Non-residential |
|------|--------------------------|-----------------|
| 2019 | \$2.56 | \$3.76 |
| 2020 | \$2.64 | \$3.88 |

If the actual requisition was less than the amount estimated by the municipality, the municipality should reduce the amount of education tax collected from property owners in 2020 by the difference.

Grants in Place of Taxes (GIPOT)

As announced in Budget 2019, the province has looked to lower expenditures by reducing funding to municipalities through the Grants in Place of Property Taxes (GIPOT) program. GIPOT is designed to compensate municipalities for the costs to provide services to provincial properties that are exempt from taxation. The province's decision results in a download of costs onto local property taxpayers, which is particularly problematic for property owners in communities where a high number of provincial buildings are located.

Budget 2020 reduces GIPOT by \$14.4 million to \$30.2 million in 2020-21. The 32.2% reduction is applied on top of the unexpected 24% reduction in 2019-20. Looking ahead, Alberta Municipal Affairs plans to maintain GIPOT at \$30 million per year for the next three years.

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Good to Know: An Overview of Budget 2020's Fiscal Plan

As per the government's election promises, Budget 2020 outlines a plan to balance Alberta's budget by 2022-23. By holding spending on health, education, and social services, and reducing costs in other ministries, Budget 2020 proposes that the province will post a surplus within three years. That surplus is dependent on holding expenditures at \$56 billion per year and generating an additional \$7 billion in revenue, primarily sourced from personal income tax and resource revenue.

Government of Alberta: Statement of Operations³

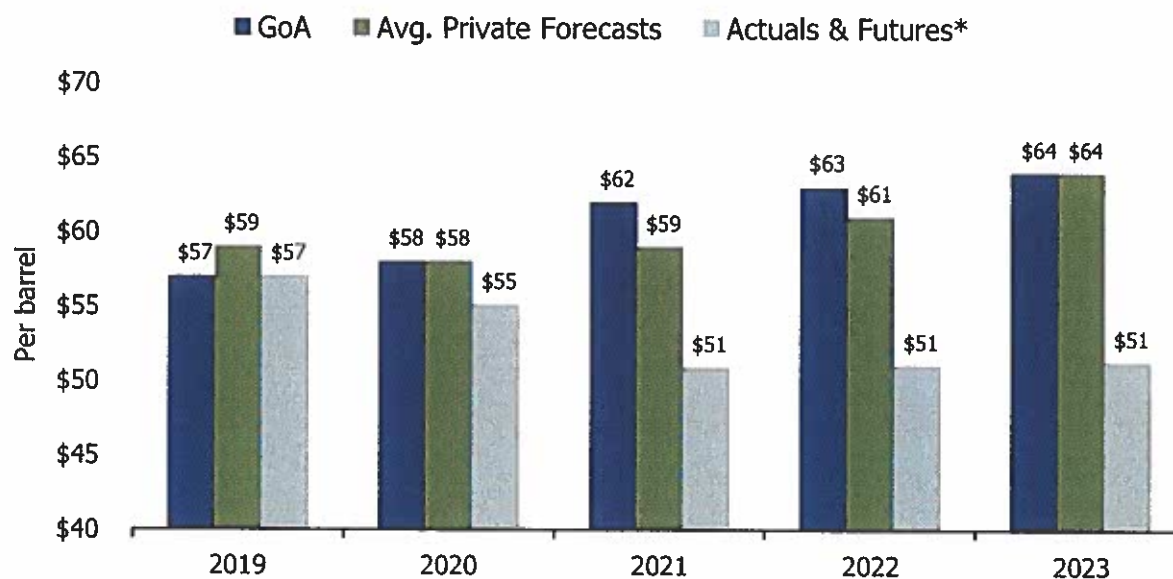
| (\$ millions) | 2019-20 Estimate | 2020-21 Budget | 2021-22 Forecast | 2022-23 Forecast |
|------------------------------|---------------------|-------------------|---------------------|---------------------|
| Revenue | | | | |
| Personal income tax | 11,819 | 12,566 | 13,426 | 14,315 |
| Corporate income tax | 4,245 | 4,539 | 4,985 | 5,360 |
| Other tax revenue | 5,762 | 5,782 | 5,969 | 6,189 |
| Resource revenue | 6,671 | 5,090 | 6,705 | 8,536 |
| Investment income | 3,525 | 2,630 | 2,889 | 3,070 |
| Premiums, fees, and licenses | 3,947 | 4,194 | 4,299 | 4,407 |
| Other own-source revenue | 5,925 | 6,068 | 6,230 | 6,400 |
| Federal transfers | 9,054 | 9,110 | 9,533 | 9,784 |
| Total revenue | 50,948 | 49,979 | 54,036 | 58,061 |
| Expense by function | | | | |
| Health | 22,408 | 22,268 | 22,230 | 22,260 |
| Basic/advanced education | 14,971 | 14,731 | 14,570 | 14,462 |
| Social services | 6,203 | 6,211 | 6,220 | 6,241 |
| Other program expenses | 13,138 | 11,489 | 11,295 | 11,244 |
| Total program expense | 56,720 | 54,699 | 54,315 | 54,207 |
| Debt servicing costs | 2,078 | 2,505 | 2,780 | 2,970 |
| Pension Provisions | (310) | (415) | (354) | (272) |
| Total Expense | 58,488 | 56,789 | 56,741 | 56,905 |
| Surplus / (Deficit) | (7,540) | (6,810) | (2,705) | 706 |

³ Source: Government of Alberta 2020-23 Fiscal Plan, pg. 222

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Key Energy and Economic Assumptions

| Fiscal Year Assumptions | 2019-20 Estimate | 2020-21 Forecast | 2021-22 Forecast | 2022-23 Forecast |
|---|---------------------|---------------------|---------------------|---------------------|
| Crude Oil Prices | | | | |
| WTI (US\$/bbl) | 58.00 | 58.00 | 62.00 | 63.00 |
| Light-Heavy Differential (US\$/bbl) | 14.70 | 19.10 | 20.60 | 16.40 |
| WCS @ Hardisty (Cdn\$/bbl) | 57.70 | 51.20 | 54.50 | 60.60 |
| Natural Gas Price^b | | | | |
| Alberta Reference Price (Cdn\$/GJ) | 1.40 | 1.70 | 1.80 | 2.10 |
| Production | | | | |
| Conventional Crude Oil (000s barrels/day) | 483 | 488 | 486 | 482 |
| Raw Bitumen (000s barrels/day) | 3,109 | 3,249 | 3,344 | 3,417 |
| Natural Gas (billions of cubic feet) | 4,083 | 4,144 | 4,199 | 4,233 |
| Interest rates | | | | |
| 3-month Canada Treasury Bills (%) | 1.70 | 1.70 | 1.70 | 1.70 |
| 10-year Canada Bonds (%) | 1.50 | 2.00 | 2.20 | 2.20 |
| Exchange Rate (US\$/Cdn\$) | 75.5 | 76.5 | 77.0 | 77.5 |

Oil Price Benchmark⁴

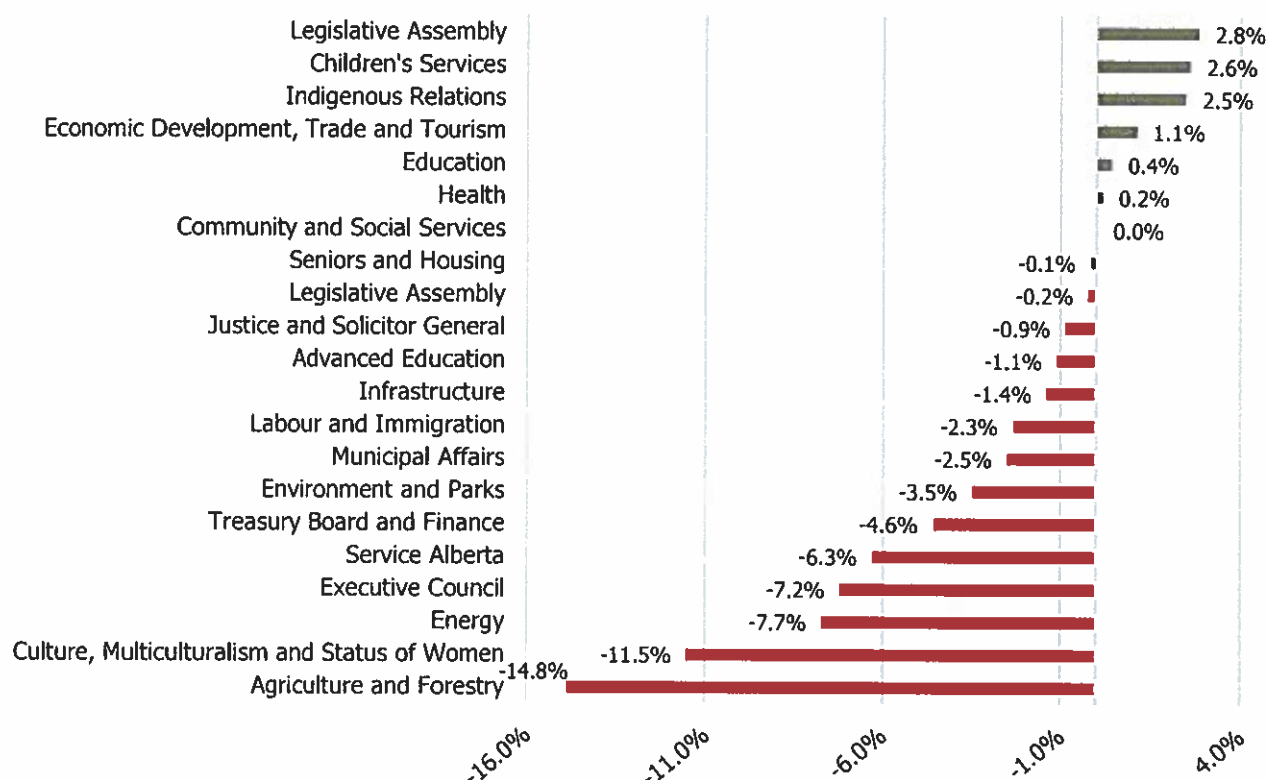
⁴ 2019 Actuals, 2020 calculated using average YTD price (as of February 24, 2020). Futures are standardized financial contracts that have a value based on an underlying energy product, such as oil, natural gas, or electricity. Investors, speculators, and hedgers trade energy futures on exchanges such as the New York Mercantile Exchange (NYMEX) and the Intercontinental Exchange (ICE).

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Expenditure trends by department⁵

To achieve its financial targets, the province is reducing spending across most departments while keeping expenditures flat for the Ministry of Health and Ministry of Education. The following graph shows the average budgeted and forecasted change in expenditures by ministry between 2019-20 and 2022-23. The average reduction of 2.5% for Municipal Affairs is primarily attributed to this year's reduction in the federal government's Gas Tax Fund and a \$50 million reduction in spending for the Alberta Emergency Management Agency. AUMA is seeking information on this reduction.

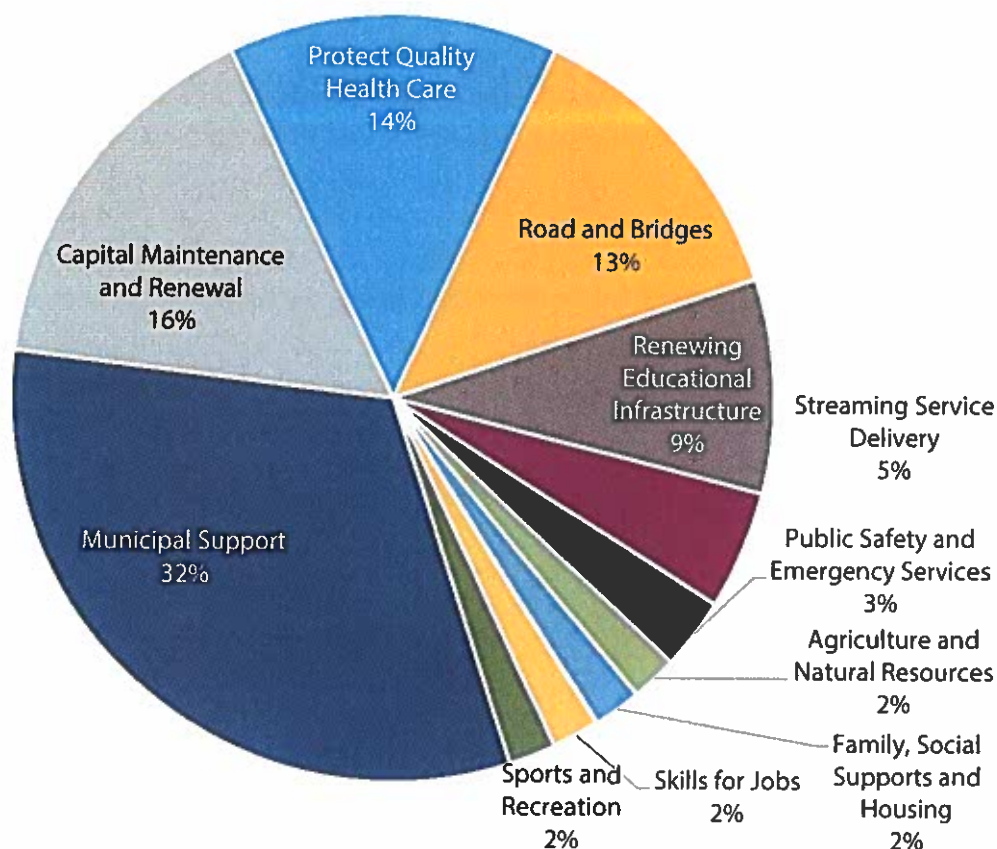
4-year average change in expenditures (budgeted figures 2019-2022)



⁵ Source: Calculations using budgeted figures from the Government of Alberta's Fiscal Plans for 2019 and 2020

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2020 Capital Plan – Spending by Category⁶



Notable funding to community entities

| Funding for Community Entities (\$ millions) | 2019-20 Budget | 2020-21 Budget | % Change | Note |
|--|----------------|----------------|----------|------|
| Community Facility Enhancement Program | 25.0 | 25.0 | - | 1 |
| Community Initiatives Program | 23.6 | 19.7 | -16.5% | |
| Library Services – Operating | 37.1 | 37.1 | - | |
| Legal Aid | 101.8 | 94.3 | -7.4% | |
| Agricultural Service Boards | 11.7 | 8.5 | -27.4% | |
| Agricultural Societies and Exhibition Grants | 11.5 | 11.5 | - | |
| | 210.7 | 196.1 | -6.9% | |

Note

- The Community Facility Enhancement Program is forecasted to remain at \$25 million per year the next three years. Prior to Budget 2019, the program was forecasted to be \$38 million per year.

⁶ Source: Government of Alberta 2020-23 Fiscal Plan, page 150.

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Ministry Highlights

Advanced Education

Budget 2020 implements the expected 6% funding cuts to post-secondary institutions, as well as the new, performance-based funding framework. Tuition fees are projected to increase by \$290 million from 2019 to 2023, an average of 6.9%. Student aid grants and scholarships are frozen at current levels (\$47 million and \$54 million, respectively). There is no new funding for capital projects, but Budget 2020 restores the \$119 million in infrastructure maintenance funding that was cut in Budget 2019.

Agriculture and Forestry

Budget 2020 maintains support to rural communities and businesses. \$18.8 million is maintained to support agricultural societies and youth development program like 4H.

Children's Services

Budget 2020 decreases funding for childcare from the \$423.7 million budgeted in 2019-20 to \$394.0 million in 2020-21, a reduction of 7%. Funding for early intervention services for children and youth, which includes the new Family Resource Networks that are set to replace Parent Link Centres, also decreases from the \$108.4 million budgeted in 2019-20 to \$95.8 million in 2020-21, a reduction of nearly 12%.

The overall operating budget for the ministry will fall from \$1,417.6 million (budgeted) in 2019-20 to \$1,371.1 million in 2020-21, a 3.3% decrease.

Community and Social Services

The 2020 budget for Community and Social Services includes several investments to support Albertans impacted by domestic and sexual violence and Albertans with disabilities:

- In 2020-21, the budget for Sexual Assault Services funding increases by \$1.2 million to a total of \$11.5 million.
- In 2020-21, \$600,000 is allocated to partner with Justice and Solicitor General to develop regulations and implement the Disclosure to Protect Against Domestic Violence (Clare's Law) Act.
- In 2020-21, \$500,000 is allocated to the Registered Disability Savings Plan (RDSP) Action Group to help Albertans open RDSPs.
- In 2020-21, \$5.0 million is allocated to build on successful partnerships supporting employment opportunities for Albertans with disabilities.

Family and Community Support Services funding is maintained at \$100 million annually. Funding for homeless and outreach support services decreases slightly from \$197.1 million in 2019-20 to \$195.9 million in 2020-21, a reduction of less than 1%. The overall ministry operating budget will rise from \$3,946.6 (budgeted) in 2019-20 to \$3,947 in 2020-21, an increase of less than 1%.

Notably, the ministry's business plan refers several times to partnering with civil society organizations and municipalities to provide Albertans with supports, and services. Funding arrangements for these partnerships are not described; however, the budget does commit \$7 million to a civil society fund to support "innovative cost-sharing programs delivered by community groups".

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Culture, Multiculturalism, and Status of Women

Budget 2020 maintains Community Facility Enhancement Program funding at \$25 million annually; however, the Community Initiatives Program funding is decreased from \$23.6 million (budgeted) in 2019-20 to \$19.7 million in 2020-21, a reduction of 16.5%.

The ministry's Business Plan does not specifically mention funding for historic resources. However, the Fiscal Plan Indicates that while the Historic Resources Fund has been closed, spending on the fund's purposes will not change (page 200).

The overall operating budget for the ministry will fall from \$271.5. million (budgeted) in 2019-20 to \$246.8 million in 2020-21, a 9.0% decrease.

Economic Development, Trade and Tourism

Budget 2020 does not mention the role that Regional Economic Development Agencies (REDAs) or the Community and Regional Economic Support (CARES) program will play in furthering local economic development priorities for communities.

From 2020-23, the Alberta Film and Television and Tax Credit will provide \$97 million to attract medium and large film and television to Alberta in support of the province's cultural industries. The ministry will also implement an Investment and Growth Strategy, including \$75 million from 2020-2023 to cultivate investment opportunities.

The Alberta government intends to extend the 4% provincial tourism levy to short-term rentals such as Airbnb, with the exception for rentals where the purchase price is less than \$30/day.

Various agencies fall under the budget of Economic Development, Trade and Tourism. The Alberta Enterprise Corporation will receive \$1.85 million in 2020-21 to attract venture capital to Alberta, Alberta Innovates will provide \$184 million in grants and funding to develop and grow talent and emerging sectors while attracting investment to Alberta, and Travel Alberta will be provided with \$38 million in 2020-21 to market Alberta as a tourism destination.

Education

Five months ago, the 2019 Capital Plan supported 25 school projects bringing the total number of schools in various phases of planning and construction to over 200 schools across the province.

The 2020 Capital Plan invests \$1.5 billion towards new schools and modernization projects across Albert. The plan supports the construction of nine previously announced new schools, as well as two new modernization school projects to help address building conditions.

Total operating expenses for K-12 education in Alberta is forecasted to be \$8.3 billion in 2020-21, up from \$8.2 billion in 2019-20. The \$121 million increase in funding will come from school boards' own-source revenue. Despite a predicted 2.2% increase in enrollment annually, the provincial contribution to K-12 education funding will remain flat over the next three years. Budget 2020 also reflects a new funding model that averages student numbers over three years, leading to a small increase in funding for accredited private schools, up \$3 million from last year to \$177 million in Budget 2020. Capital investment in school facilities is up 13.7%, from the 739. million budgeted in 2019-20 to \$840.4 million in 2020-21. However, this funding will decline to \$577.7 million by 2022-23.

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Energy

In Budget 2020, Energy will consider increasing the original loan of \$235 million to the Orphan Well Association by an additional \$100 million to address the growing number of orphaned wells in Alberta. Energy will also look at extending the term of the loan repayment period, which was originally set at 10 years in 2017, to further accommodate the clean-up of orphaned oil and gas wells.

Environment and Parks

In Budget 2020, \$10.2 million is allocated to support regional and sub-regional land-use planning. To make sure Alberta is free from zebra and quagga mussels, \$1.8 million is committed to the Aquatic Invasive Species Inspection Program. The money will fund watercraft inspection stations on major highways entering the province, develop early detection plans, and support awareness of aquatic invasive species. \$39.8 million is allocated to caribou recovery planning. This work is supported by the three Caribou Sub-Regional Task Forces partnering with businesses, municipalities, and community stakeholders ensuring a balanced approach in the development of a caribou recovery plan. \$6 million is allocated to the Wetland Restoration Program to enable the Government of Alberta to collect wetland replacement fees and expend them on wetland restoration projects in priority areas. The ministry's business plan indicates the ministry plans to continue its red tape reduction initiative and modernization of legislation and regulations in 2020.

Health

Health recently announced a new physician funding framework to be implemented starting March 31, 2020. \$5.4 billion is budgeted in 2020-21 for physician compensation and development programs, and this budget will be maintained over the following two years. However, one of the most concerning aspects of the new funding framework is the changes to complex modifiers that apply when doctors spend more time with patients with complex medical needs. The amount of time that doctors will need to spend with a patient to bill for a complex visit will increase from 14 minutes to 25 minutes over a phase-in period of two years. This change in physician compensation may encourage doctors to see more patients faster in order to bill more and may further discourage doctors from working in settings where patients numbers are lower, such as rural and smaller communities, or where more patients have complex medical issues.

Health will continue to invest in Primary Care Networks. Health is budgeting \$243 million in 2020-21 in PCNs to support delivery of team-based primary care. Included in the 2020-21 PCN funding is \$3 million to increase the number of Nurse Practitioners working in PCNs and expand care options for Albertans, particularly in rural/remote areas, and on reserve or settlement.

Indigenous Relations

The Alberta Indigenous Opportunities Corporation will work toward Indigenous groups' ownership in major resource projects. There is also \$9.8 million allocated to the Litigation Fund, which is intended to support Indigenous voices in legal actions that affect responsible resource development in Alberta.

Infrastructure

Infrastructure intends to pass the Alberta Infrastructure Act, which aims to strengthen transparency and predictability around government capital funding decisions and release a 20-year Strategic Capital Plan to ensure Alberta has a long-term view to meet infrastructure needs. Spending on facilities in Alberta in 2020-21 will include \$596 million for health facilities, \$616 million for school facilities, \$75 million for government facilities, and \$23 million in planning, design, and implementation for these capital infrastructure projects.

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Justice and Solicitor General

The 2020 budget for Justice and Solicitor General includes the following investments to help address rural crime and alleviate pressures in the justice system:

- The creation of a Rural Alberta Provincial Integrated Defence Force (the RAPID Force) by expanding the roles and authorities of 400 peace officers in the Fish and Wildlife Enforcement Branch, Commercial Vehicle Enforcement Branch and the traffic arm of the Alberta Sheriffs, with a budget of up to \$10 million annually.
- \$40 million in funding for Alberta Law Enforcement Response Teams in 2020-21.
- An investment of up to \$5 million annually starting in 2020-21 to expand Drug Treatment Court capacity in Edmonton and Calgary and engage medium-sized communities to identify new sites for Drug Treatment Court services.

Victims of Crime funding will rise from \$43.4 million in 2019-20 to \$60.9 million in 2020-21, which represents a 40.3% increase. The hiring of 50 new Crown prosecutors and support staff continues; once complete, this will be an investment of approximately \$10 million annually. Funding for Rural Crime Reduction Units is maintained and the budget for policing assistance to municipalities is increasing by \$1 million from 2019-20 to 2021. However, AUMA is seeking clarification on whether this increase represents new funding for Municipal Police Assistance and Police Officer Grants, or simply reflects changes in growth and demand.

Labour and Immigration

Budget 2020 commits \$9.0 million to fund newcomer settlement and integration programs. \$11.4 million is allocated in Budget 2020 to support labour mobility programs, including the International Qualification Assessment Service, Foreign Qualification Recognition, and the Fair Registration Practice Office. The office's mandate is to reduce red tape associated with the assessment of qualification, and ensure that registration practices to regulated occupations and trades are transparent, objective, fair, and impartial.

The ministry's business plan highlights its commitment to achieve a one-third reduction in Labour and Immigration regulatory requirements and the implementation of the Alberta Advantage Immigration Strategy focusing on attracting and supporting newcomers to communities across Alberta.

Municipal Affairs

The Ministry of Municipal Affairs' operational spending is anticipated to decrease by 5% in 2020-2021, which is attributed to the reduction in the Grants in Place of Taxes program.

The 2020-23 Municipal Affairs Business Plan confirms the following as continuing objectives:

- Strengthening regional planning and service delivery through regional governance mechanisms, such as intermunicipal collaboration frameworks and growth management boards;
- Strengthening municipal accountability and transparency through the Municipal Accountability Program, the municipal inspection process, and the annual Alberta Municipalities Measurement Index;
- Working collaboratively with municipalities and municipal associations in continuing to promote effective municipal asset management practices;

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- Providing funding to municipalities to help them meet their strategic long-term infrastructure needs, and implementing the new Local Government Fiscal Framework for municipal capital funding;
- Continuing to provide operating grants to library boards and to invest in the province-wide library network;
- Streamlining regulatory requirements in municipal legislation and regulation that are hampering administrative efficiencies for municipalities, including a review of the regulations governing regional services commissions;
- Completing the transition to the centralized model for designated industrial property assessment; and
- Developing a new assessment model for wells, pipelines, and machinery and equipment for implementation in the 2021 tax year in order to modernize the regulated assessment system.

The ministry's Business Plan also identifies several new objectives, including:

- Working collaboratively with municipalities and municipal associations to develop strategies to address unpaid linear property taxes;
- Working with and supporting communities in implementing recent changes to the emergency management legislative framework to improve emergency preparedness at the community-level;
- Improving community and individual-level disaster resilience by providing select on-line and in-person emergency management training to municipalities and through public awareness Campaigns; and
- Providing certification training and support to municipal Assessment Review Boards.

Seniors and Housing

Budget 2020 maintains or reduces operational funding for the following programs:

- \$51.3 million is allocated to Family Community Housing in 2020-21, compared to \$50.1 million in 2019-20 (increase of 2.4%).
- \$49.3 million is allocated for Seniors Community Housing in 2020-21, the same amount as in 2019-20.
- \$56.8 million is allocated for Rental Assistance funding 2020-21, compared to \$67.5 million in 2019-20 (decrease of 16.0%).
- \$15.5 million will be allocated for Specialized Housing in 2020-21, the same amount as in 2019-20.

Notably, the 2020-23 capital plan shows significant reductions to provincial investment in affordable housing over next three years, with total capital funding falling from \$215.7 million in 2020-21 to \$123.1 million in 2021-22 and \$77.9 million in 2022-23, which represents a reduction of 63.9% over two years.

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| (\$ millions) | 2019-20 Budget | 2020-21 Budget | 2021-22 Forecast | 2022-23 Forecast |
|--|-------------------|-------------------|---------------------|---------------------|
| Family and Community Housing Development and Renewal | 30 | 35 | 6 | - |
| Indigenous Housing Capital | 5 | 12 | 10 | 10 |
| New Affordable and Specialized Housing | 14 | 23 | 29 | 16 |
| Seniors' Housing Development and Renewal | 63 | 93 | 61 | 31 |

Service Alberta

Service Alberta plans to review the *Mobile Home Sites Tenancies Act* with a goal of better understanding the issues experienced in mobile home communities, with \$110,000 is allocated to this initiative. \$90,000 is allocated to support the introduction of prompt payment legislation that will streamline adjudication and dispute resolution processes for contractors, speeding up payments in Alberta's construction and other industries. Although no funding is provided, Service Alberta wants to collaborate with businesses and partners to develop a framework to support widespread access to high-speed broadband.

Transportation

In addition to the grants for municipalities included in the previous section, the ministry is responsible for several other transportation investments. Targets for investment in roads and bridges are outlined in the following chart:

Investments in Key Roads and Bridges

| (\$ millions) | 2019-20 Budget | 2020-21 Budget |
|---------------------------------|----------------|----------------|
| Capital Investments | 673 | 862 |
| Capital Maintenance and Renewal | 387 | 411 |

Budget 2020 invests significantly in roads and bridges, with increases in both capital projects and maintenance compared to 2019. Highlighted projects include ring road upgrades in Edmonton and Calgary, Highway 19, and the Peace River Bridge. Spending on roads and bridges will account for 13% of provincial capital investment over the next three years.

Treasury Board and Finance

The province's Fiscal Plan notes that while the Lottery Fund has been closed, spending on the fund's purpose will not change.

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Next Steps

AUMA will continue to advocate for a provincial partnership focused on building a strong Alberta. Our advocacy efforts will focus on key priorities, including but not limited to, advocating for:

- A Local Government Fiscal Framework (LGFF) that includes an adequate base amount, a growth factor that keeps pace with provincial revenue, and an equitable allocation formula.
- Municipal input on the distribution of police resources related to the new police funding model.
- A fair cannabis assessment and revenue model that recognizes the essential community services that municipalities provide.
- Municipal input on the province's 20-year capital plan to leverage and coordinate investments to maximize benefits for Albertans and our economy.
- Greater restraint in the province's education property tax requisition.
- Investment in affordable housing.
- Investment in the broadband internet required to power Alberta's move to the modern economy. Reliable broadband connections enable economic development in communities across Alberta. Without it, communities can't attract skilled workers and risk falling farther away from sharing in the Alberta advantage.

We will reach out to the province to seek clarity and further details on funding for essential programs Albertans rely on such as the Municipal Police Assistance and Police Officer Grants, which were anticipated to be consolidated.

AUMA and our members remain committed to building a partnership with the province that gets Alberta back to work, improves the lives of all Albertans, and stands up for Alberta.

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2020 Winter Newsletter

Your Board of Directors continue to advocate on your behalf to ensure our provincial government and other municipal associations understand and recognize that summer villages are a sustainable and recognized municipal level of government, one that is not only well governed but great stewards of our Alberta lakes and rivers.

The change in provincial government this past spring meant that your association had to work to build new relationships. Under President Mike Pashak's guidance the Board continues to communicate and meet with representatives from the province to discuss summer village priorities. This includes:

Municipal Affairs:

The ASVA continues to emphasize that MSI funding for summer villages should be consistent with all other municipalities. Over the last 6 months, your President has met with Minister Madu and Deputy Minister Paul Wynnnyk on several occasions. A big part of the discussions included helping these new leaders understand that summer villages have the same infrastructure needs and challenges as do other municipalities. The Board has also sent a letter to Minister Madu requesting that the ASVA be part of the new Local Government Fiscal Framework (LGFF) funding formula dialog. Other items communicated to the department:

- our support for the new MGA changes that recently came out and other red tape reductions.
- priority levels in the Water for Life program: currently waste water projects are priority two, we believe waste water projects for communities adjacent to lakes should be changed to priority one because of their impact on lake health and recreation. This will also be communicated to the department responsible.
- while not under this department, we discussed the financial impact of the new police funding model

Alberta Environment and Parks:

One of the primary areas discussed with the Honorable Jason Nixon, was the need to open up public consultation on the Provincial Disturbance Standards (boat mooring & dock placement). The new Temporary Field Authorization (TFA) program could generate 1,000's of permit applications into the department. The summer villages and other municipalities adjacent to lakes are closer to the issues affecting lakes and are therefore better positioned to over see the activities on their shorelines.

Ice hut removal is another major issue communicated with the Minister. The department has recognized the tremendous hazards that can affect our lakes if ice huts are not removed prior to the spring thaw. With no registration process in place, there is no way of knowing who is responsible for their removal or potential clean up costs. We also want to recognize the work of the Sylvan Lake Management Committee on this issue. We understand that the department is considering the inclusion of ice hut ownership identification in this year's Alberta Guide to Sportfishing Regulations. Please watch for confirmation to this new approach.

Other Advocacy Efforts:

One of the requests that came from this year's AGM was asking the ASVA to investigate who is responsible for monitoring and regulating what types of bird and mixed flower seeds are sold in Alberta. Many of these packets contain noxious weed seeds and this is a contributing factor to the weed problems we see at many of our lakes. We will continue to keep you updated on the status.

As you know, Mike Pashak is the Summer Village representative on the AUMA Board. Mike is happy to advise that he has been appointed to the AUMA Small Communities Committee. Mike is committed to ensure the interests of summer villages are brought to the table and will strongly advocate on your behalf.

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Part of our continued advocacy efforts is to also dialog with our rural neighbors. Vice President, Duncan Binder attended last year's RMA annual conference. This setting provided a great opportunity for him to share concerns and interests and to raise the profile of the ASVA.

In 2019, your board continued to work on a number of provincial committees.

- Director Morris Nesdole sits on the AEP Fisheries Stakeholder Committee on behalf of ASVA. In 2019, this committee finalized their third-party review of the North Central Native Trout Recovery Program. This report was circulated to all members and is posted on the ASVA website.
- Directors Marlene Walsh and Brenda Shewaga continue to sit on the Aquatic Invasive Species Committee. To date there has been 10,819 inspections done on boats entering Alberta and this resulted in finding 19 mussel fouled boats.
- Director Dennis Evans sits on the Municipal Sustainability Strategy Advisory Committee. He provides input from a summer village perspective on viability reviews and municipal sustainability.
- Director Pete Langelle represented the ASVA on the Septage Variance Transition Work Group. This committee work has concluded.
- Past President Peter Pellatt has been reappointed to the Forest Resources Improvement Association of Alberta. For more information on this committee's projects, visit: <https://friaa.ab.ca/who-is-friaa/>

Your Board spent time reviewing the 2019 provincial government budget and how it impacts municipalities. MSI infrastructure grant funding was a topic of great discussion. The Board will do so again this spring when the 2020 budget is presented. The Board also undertook a detailed review of AUMA's Red Tape Reduction report. This is a welcome approach and the ASVA has submitted a recommendation to the province that they implement a general authorization program that continues to include municipal approval for boat mooring and dock placement rather than going through the government's TFA program.

The Conference Committee worked hard to deliver an informative conference this past year. We hope those who participated felt it was a great opportunity to learn and network. The Committee would like to thank all those who donated to the silent auction this year. The silent auction raised \$4,643; \$1,000 more than last year. This event and your contributions go a very long way to keeping the conference registration fee affordable.

The ASVA Board has passed their 2020 budget; it included an increase of \$2,044 over last year. The cost to advocate and represent the interests of summer villages continues to increase. The annual membership fees were increased slightly to help cover this increase. In 2020, the membership fee is \$.0262 x equalized assessment / 1000 (the flat rate fee from previous year's was eliminated). The maximum membership fee is \$975.

Recently a number of ASVA Board members as well as other members participated in the AUMA President's Summit. This summit included AUMA members from around the province to discuss the impact of the recent Alberta government budget. Attendees got to hear first hand how the 2019 budget was impacting communities and what others are doing to manage with reduced government support. A special thank you to Mayor Don Davidson from the SV of Grandview for representing summer villages on one of the panels.

We continue to update the website and regularly circulate information to our members on a variety of topics or as things are updated or changed. We offer fan-out support by sending out questions and queries to your fellow CAO's. Job postings are sent out to members as well as posted on our website.

The ASVA is very proud to state to the provincial decision-makers and all other stakeholders that our membership is supported by 100% of the summer villages. If you have any questions, suggestions or comments, please never hesitate to call or email our Executive Director, Deb Hamilton at 780-236-5456 or execdirector@asva.ca or info@asva.ca

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ALBERTA
MUNICIPAL AFFAIRS

*Office of the Minister
MLA, Edmonton - South West*

February 27, 2020

Dear Chief Elected Officials and Chief Administrative Officers:

I am writing to provide more information about Budget 2020 that my colleague Minister Travis Toews has delivered in the legislature. Specifically, I would like to give some details on the key items for Municipal Affairs that impact municipalities in Budget 2020.

Overall, Budget 2020 maintains the direction set in Budget 2019, with a few minor changes.

First of all, it is important to note that there is no change to the Municipal Sustainability Initiative (MSI) funding announced in Budget 2019 for fiscal years 2020-21 and 2021-22.

The Local Government Fiscal Framework begins in 2022-23 at \$860 million, as announced in Budget 2019. We look forward to working closely with the Alberta Urban Municipalities Association and the Rural Municipalities of Alberta in determining how the Local Government Fiscal Framework funding will be allocated to individual municipalities, and in designing program criteria that provide the right balance of flexibility, autonomy, and accountability.

As announced in Budget 2019, the Grants in Place of Taxes payments are being reduced by an additional 25% in 2020-21 to 50% of requested amounts in 2018-19. Government needs to reduce operating spending while still providing municipalities a share of the cost of municipal services to Crown properties.

A new change in Budget 2020 is the elimination of the fire training grants to municipalities of \$500,000.00. This program has been eliminated to reduce operating costs and administrative burden. We will work with impacted communities to help build their own training capacity.

Budget 2020 also proposes that the Alberta Fire Responder Radio Communications System (AFRRCS) be transferred to the Alberta Emergency Management Agency from Service Alberta. This transfer will streamline emergency planning by consolidating critical emergency management infrastructure.

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We have made some challenging decisions to get our fiscal house in order to ensure we have reliable funding for public services in the future. In addition to reductions to municipal grants, we have made significant department-level reductions in personnel and expenses. Through a variety of red tape reduction initiatives, we will continue to work with stakeholders to reduce the regulatory burden we impose on you, and to help you do the same for your businesses and residents.

All of us together, as leaders of this province, are committed to doing everything we can to get Alberta's economy back on track.

I look forward to working together with municipalities to realize a better future for all Albertans.

Yours very truly,

A handwritten signature in black ink, appearing to read 'Kaycee Madu', written in a cursive style.

Kaycee Madu
Minister

cc: All Government Members

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